

Oversight and Governance
Chief Executive's Department
Plymouth City Council
Ballard House
Plymouth PLI 3BJ
T 01752 305155
www.plymouth.gov.uk/democracy
Published 08/01/25

Delegated Decisions

Delegated Executive/Officer Decisions

Delegated Executive and Officer decisions are published and are available at the following link - https://tinyurl.com/ms6umor

Cabinet decisions subject to call-in are published at the following link -http://tinyurl.com/yddrqll6

Notice of call-in for non-urgent decisions must be given to the Democratic Support Team by 4.30 pm on Wednesday 15 January 2025. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at https://modgov/mgDelegatedDecisions.aspx
- on the Council's website at https://tinyurl.com/jhnax4e

The decisions detailed below may be implemented on Thursday 16 January 2024 if they are not called-in.

Delegated Decisions

I. Councillor Tudor Evans OBE (Leader of the Council):

Ia. L25 24/25 - Contract extension for the Provision of Materials (Pages I - 28)
Recycling Facility and Service

Ib. L28 24/25 - A38 Manadon Interchange Survey Funding (Pages 29 - 58)

2. Councillor Mark Coker (Cabinet Member for Strategic Planning and Transport):

2a. SPT12 24/25 - THE CITY OF PLYMOUTH (TRAFFIC MOVEMENT AND SPEED LIMIT REGULATIONS) (AMENDMENT ORDER No. 2024.2137333 MOLESWORTH ROAD / FORD HILL SCHEME) ORDER

(Pages 59 - 74)

6

EXECUTIVE DECISION

made by a Cabinet Member



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L25 24/25

De	cision
I	Title: Contract extension for the Provision of Materials Recycling Facility and Service
2	Decision maker: Councillor Tudor Evans OBE (Leader of the Council)
3	Report author and contact details: Phil Rudin (Head of Strategic Contracts and Disposal). phil.rudin@plymouth.gov.uk
4	Decision to be taken:
	To extend the contract for the Provision of Materials Recycling Facility and Service (reference 12008) for 5 years, at a value of £3.7 Million, by variation in accordance with Regulation 72-(1)(b) of the Public Contracts Regulations (subject to the outcome of any legal challenge made during the 10-day procurement standstill period).
5	Reasons for decision:
	The existing MRF contract is due to expire in April 2025.
	While the procurement of a new long-term contract to operate the MRF is desired, an interim

relating to the Environment Act.

Alternative options considered and rejected:

I. Do nothing: This would result in all recyclate collected from the kerbside being sent for incineration, instead of recycling. This would increase revenue spend by approximately £360k per annum and reduce the council's recycling rate.

extension of the current contract is required to ensure clarity of emerging statutory guidance

2. Undertake procurement now: There is insufficient certainty in the future impact of the Environment Act 2021 on the quantity and constituents of the material available at the kerbside for recycling. This would create risk of contract changes in coming years as more information becomes available. Also, it is unlikely that contractors would give favorable terms if the contract were to be tendered now given the uncertainty over legislative changes and their impact on material type and value.

7 Financial implications and risks:

The financial implication for extending the current contract is that PCC continue to pay for the service under the existing contract terms. This is calculated at £740K per year. Over the five year contract extension period, this would amount to £3.7million.

The biggest risk to price for the service is the fluctuation of market value of the materials collected. Recent global events have had significant compacts on values of raw materials and

therefore demand for secondary materials has driven increases in their value. This has recently reverted back to pre-covid levels, but recent extremes have demonstrated the volatility of prices.

The existing contract terms include a mechanism that re-calculates the cost of delivering the service on a regular basis to ensure that the current price reflects market conditions. This ensures that PCC will continue to receive value for money for the service during the extension period and limit the financial risk of global markets.

8	Is the decision a Key Decision? (please contact <u>Democratic</u>	Yes	No	Per the Constitution, a key decision is one which:		
	Support for further advice) Please type an X into the relevant boxes		X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total		
		X		in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million annually		
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.		
	If yes, date of publication of the notice in the <u>Forward Plan of Key Decisions</u>	09 August 2024				
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	This decision allows material to continue to be recycled in accordance with the waste hierarchy — collected recyclables are separated on site and output materials are of industry standard allowing for the materials to be reused. It is far more cost efficient than incineration, better the environment and it continues to provide a high-quality waste management services to Plymouth				

Please specify any direct environmental implications of the decision (carbon impact)

This decision is an extension of existing contractual arrangements and will therefore not have any adverse implications on carbon impact. Recycling is beneficial for carbon impact through re-using waste materials, reducing land-fill quantities, and therefore reducing demand for new carbon materials. (See Climate Impact Assessment)

Urgent decisions

11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
	Please type an X into the relevant box	No	X	(If no, go to section 13a)

City Council's residence.

I2a	Reason for urgency:					
I2b	Scrutiny Chair Signature:			Date		
	Scrutiny Committee name:					
	Print Name:					
Cons	sultation					
13a	•	r Cabinet members'	Yes	X		
	portfolios affordecision?	ected by the	No		(If no go to secti	on 14)
	Please type an	X into the relevant box				
13b		Cabinet member's ffected by the	Councillor Tom Briars-Delve (Cabinet Member for Environment and Climate Change)			
13c	Date Cabinet	t member consulted	22 Oc	tober 20	24.	
14	•	inet member onflict of interest in	Yes		If yes, please discus Monitoring Officer	
	relation to th		No	X	Tionitoring Officer	
15		orate M anagement	Name	.	Karime Hassan	
	Team memb consulted?	er has been	Job tit	tle	Interim Strategic D	Pirector for Growth
			Date consu	lted	6 December 2024	
Sign	-off					
16	Sign off code departments	s from the relevant consulted:		ocratic S datory)	Support	JS79 24/25
			Finance (mandatory)		ndatory)	CH.24.25.043
			Legal	(manda	atory)	LS/00001312/1/AC/ 11/11/24
			Procu	rement	t (if applicable)	HG/PS/762/ED/122 4

			(deci	sions ed lan	inv d o	operty olving C r faciliti		N/A	`	
			Hum appli			ırces (if	•	N/A	\	
Арр	endi	ces								
17	Ref.	Title of appendix								
	Α	Briefing report for publication								
	В	Equalities Impact Assessment								
	С	Climate Impact Assessment								
Con	fiden	tial/exempt information								
18a	conf	rou need to include any idential/exempt information?	Yes	X	ll')	es, prep briefing t for pub	report a	ınd indi	cate why	/ it is
	Pleas	e type an X into the relevant box	No		not for publication by virtue of Part I Schedule I2A of the Local Government Act 1972 by ticking the relevant box I8b below. (Keep as much information as possible the briefing report that will be in the public domain)		ment ox in sible in			
	ı			E	ken	nption I	Paragra	ph Nu	mber	
			ı	2		3	4	5	6	7
18b		fidential/exempt briefing ort title:				x				
	Inter	nal Contract Variation Paper				^		_		
Back	grou	nd Papers								
19	Pleas	e list all unpublished, background p	apers r	elevar	nt to	the dec	ision in 1	the tabl	e below	
	repo based publi	ground papers are <u>unpublished</u> wor rt, which disclose facts or matters of d. If some/all of the information is cation by virtue of Part Tof Schedu ant box.	on whic	ch the ential, y	rep ou	ort or a must inc	n import licate wh	ant par	t of the ot for	work is
	Titl	e of background paper(s)		E	xer	nption	Paragra	ւph Nւ	ımber	

Title of background paper(s)		Exemption Paragraph Number					
	ı	2	3	4	5	6	7

Cab	Cabinet Member Signature							
20	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.							
Signature		Tholar 2	Date of	decision	8 January 2	2024		
Print Name		Councillor Tudor Evan	s OBE (Leader	of the Cou	uncil)			



EXTENSION TO CONTRACT FOR THE PROVISION OF MATERIALS RECYCLING FACILITY AND SERVICE



Briefing Report

I. EXECUTIVE SUMMARY

The current contract to operate the Materials Recycling Facility at Chelson Meadow expires on the 30 April 2025 (contract reference number 12008).

Forthcoming legislative changes are likely to make substantial changes on the way the MRF operates and have prevented PCC undertaking a meaningful procurement exercise to replace the existing contract with SYRACUSE WASTE LIMITED to operate the MRF.

The proposal is to extend the current contract with SYRACUSE WASTE LIMITED to operate the MRF for a further 5 years in accordance with Regulation 72 (1)(b) of the Public Contracts Regulations 2015 'Modification of contracts during their term'- to allow the full impact of the Environment Act 2021 to be known. This will take the contract end date to 30 April 2030.

This will allow PCC to be in a position to be able to undertake a meaningful procurement exercise to procure a new contract to operate the MRF that acknowledges the changes required to the process and the financial value of the material being processed.

There is no impact to the revenue budget as costs will remain as-is.

2. BACKGROUND

All materials collected by PCC from the residents of Plymouth is taken to the Chelson Meadow Materials Recycling Facility (MRF) for processing.

The MRF is currently operated by SYRACUSE WASTE LIMITED under contract which was awarded in 2014. The current contract to operate the Materials Recycling Facility at Chelson Meadow expires on the 03 April 2025.

The forthcoming legislative changes to waste collections in the Environment Act 2021, in particular Simpler Recycling, the Deposit Return Scheme and Extended Producer Responsibility will impact the material composition and value of recyclables collected from the kerbside.

These legislative changes have been under consideration since the publication of the 2018 Resources and Waste Strategy which set out Government's ambitions for higher recycling rates, increased resource efficiency and a more circular economy in England. These ambitions require changes in how products and materials are produced and consumed, as well as how they are treated and disposed of at end-of-life.

The Environment Bill formed guidance on how these aims would be implemented in the recycling and waste sector by introducing 3 new statutory functions:

- 3. Consistency of Collections (now Simpler Recycling) this sought to provide a consistent approach to what is collected for recycling and how it is collected.
 - 1. Deposit Return Scheme a scheme to charge a refundable deposit on drinks containers.
 - 2. Extended Producer Responsibility revert the cost of collecting and recycling packaging materials back to the producers of the packaging.

The first round of consultations was undertaken in 2019 and the details of the schemes continued to be confirmed until the outcome of the final consultation was published in May 2024.

The potential impacts of these changes on the way the MRF operates are substantial and have prevented PCC undertaking a meaningful procurement exercise to replace the existing contract with SYRACUSE WASTE LIMITED to operate the MRF.

4. PROPOSED CHANGES AND REASONS

The proposal is to extend the current contract with SYRACUSE WASTE LIMITED to operate the MRF for a further 5 years to allow the full impact of the Environment Act 2021 to be known.

This will allow PCC to be in a position to be able to undertake a meaningful procurement exercise to procure a new contract to operate the MRF that acknowledges the changes required to the process and the financial value of the material being processed.

5. ALTERNATIVE OPTIONS

Do nothing – this would result in all recyclate collected from the kerbside being sent for incineration. This would increase revenue spend by approximately £360k per annum and reduce the council's recycling rate.

Undertake procurement now – there is insufficient certainty in the future impact of the Environment Act 2021 on the quantity and constituents of the material available at the kerbside for recycling. This would create risk of contract changes in coming years as more information becomes available.

Also it is unlikely that contractors would give favorable terms if the contract were to be tendered now given the uncertainty over legislative changes and their impact on material type and value.

6. LEGAL IMPLICATIONS

The Council is relying on Regulation 72(1)(b) of the Public Contracts Regulations 2015 to extend this contract on the grounds that the additional services supplied by SYRACUSE WASTE LIMITED have become necessary and were not included in the initial procurement, where a change of contractor—

(i)cannot be made for economic or technical reasons such as requirements of interchangeability or interoperability with existing equipment, services or installations procured under the initial procurement, and

(ii) would cause significant inconvenience or substantial duplication of costs for the contracting authority,

provided that any increase in price does not exceed 50% of the value of the original contract;

The proposed extension meets all three of these regulatory requirements as set out in this briefing paper.

In accordance with Regulation 72(3) anotice of the modification will be published on the 'Find a Tender' portal which will include a 10-day standstill period during which time the Council will not execute the contract variation.

The decision to extend the contract will be subject to the outcome of any legal challenge made during the 10-day standstill period.

7. FINANCIAL IMPLICATIONS AND RISK

The financial implications for extending the current contract is that PCC continue to pay for the service under the existing contract terms.

The biggest risk to price for the service is the fluctuation of market value of the materials collected. Recent global events have had significant compacts on values of raw materials and therefore demand

for secondary materials has driven increases in their value. This has recently reverted back to precovid levels but recent extremes have demonstrated the volatility of prices.

The existing contract terms include a mechanism that re-calculates the cost of delivering the service on a regular basis to ensure that the current price reflects market conditions. This ensures that PCC will continue to receive value for money for the service during the extension period and limit the financial risk of global markets.

8. TIMESCALES

The current contract expires on the 30 April 2025. The decision to proceed needs to be taken as soon as possible to allow the necessary measures to be put into place if the decision is not to proceed.



EQUALITY IMPACT ASSESSMENT - MRF CONTRACT EXTENSION

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Deven Distin	Department and service:	Street Services	Date of assessment:	12/09/2024			
Lead Officer: Head of Service, Service Director, or Strategic Director.	Phil Rudin, Head of Strategic Contracts and Disposal	Signature:	P. Rudin	Approval date:	06/12/2024			
Overview:	been collected by Plymouth C recyclate and disposal of rejec	The functionality of the MRF at Chelson Meadow is to receive and process co-mingled dry recycling and glass which has been collected by Plymouth City Council and delivered to site. The contractor is also responsible for the sale of recyclate and disposal of rejected materials. The existing MRF contract is due to expire in April 2025, and a full re-procurement cannot be undertaken until emerging legislation becomes clear.						
Decision required:	To extend the contract for the Provision of Materials Recycling Facility and Service (reference 12008) for 5 years, at a value of £3.7 Million, by variation in accordance with Regulation 72-(1)(b) of the Public Contracts Regulations (subject to the outcome of any legal challenge made during the 10-day procurement standstill period).							

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	X
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	X
Does the proposal have the potential to negatively impact Plymouth City Council employees?			
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes	No	X

Page 12

If you do not agree that a full equality impact assessment is required, please set out your justification for why not.

This decision is a continuation of existing service provision. There are no anticipated negative implications for service users or staff.

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	Plymouth • 16.4 per cent of people in Plymouth are children aged under 15. • 65.1 per cent are adults aged 15 to 64. • 18.5 percent are adults aged 65 and over. • 2.4 percent of the resident population are 85 and over. South West • 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64. • 22.3 per cent are aged 65 and over. England • 17.4 per cent of people are aged 0 to 14. • 64.2 per cent of people are aged 15 to 64. • 18.4 per cent of people are aged 65 and over. (2021 Census)	No adverse impacts are anticipated from this decision	Not applicable	Not applicable

Care experienced individuals (Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).	education, employment or training (NEET)	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
	to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.			
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
	12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)			

U
ă
ge
4

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were,	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
	married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).			
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	No adverse impacts are anticipated from this decision	Not applicable	Not applicable

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)			
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).			
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).			
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impacts are anticipated from this decision	Not applicable	Not applicable
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	No adverse impacts are anticipated from this decision	Not applicable	Not applicable

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department	
	No adverse impacts are anticipated from this decision	Not applicable	Not applicable	

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
 Work together in partnership to: promote equality, diversity and inclusion facilitate community cohesion support people with different backgrounds and lived experiences to get on well together 	Plymouth City Council is committed to equal opportunities and the fair treatment of its workforce. As an employer, we have a clear policy of paying employees equally for the same or equivalent work regardless of gender or disability. The Council operates a comprehensive job evaluation scheme to ensure that rates of pay are fair and are based wholly on the role being undertaken.	Not applicable.	Not applicable.
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	Plymouth City Council sets out to ensure that the Council's workforce can adapt and meet the ever-changing needs of the Council and our residents.	Not applicable.	Not applicable.
Build and develop a diverse workforce that represents the community and citizens it serves.	Plymouth City Council remains committed to celebrating the diversity of the city through employment and the community.	Not applicable.	Not applicable.
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to	The Council is committed to reducing and tackling hate crime and ensuring that victims are treated in a trauma informed manner to ensure that they get the outcome which is most appropriate for them. The Council works closely with the	Not applicable.	Not applicable.

U
മ
Õ
Œ
_
7

ensure Plymouth is a city where	Safer Plymouth Partnership, the	
everybody feels safe and welcome.	community safety partnership for the city.	
	Hate crime data is monitored.	

This page is intentionally left blank

Page 19

Mrf Contract Extension FINAL

Education /
Engagement /
Enabling
Conditions

Climate Change
Adaptation

GHG Emissions

Materials and Waste

Renewable Energy

Air Quality

Ocean
Waterways

Assessment ID: MRF707

Assessment Author: Deven Distin

Project Summary:

Contract awarded for the provision of waste management services specifically the receipt and processing of mixed dry recycling including glass

Summary of Assessment:

Overall, there will be very little immediate climate impacts as this is a 5 year contract extension. The extension allows for the provision of new waste legislation to be put in place which will create some positive change in the areas highlighted.

Biodiversity Score: 3

Biodiversity Score Justification: The contract extension process will provide a continuation of what is currently in place. There will be no impact to the biodiversity of the surrounding area as a result of this process.

Biodiversity Score Mitigate: No

GHG Emissions Score: 3

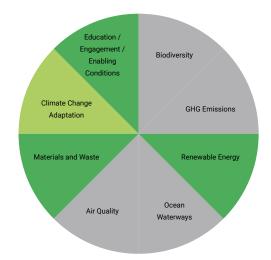
GHG Emissions Score Justification: The contract extension will provide no physical change to both the site or how the site processes recyclables. The project itself is to extend what is currently in place.

GHG Emissions Score Mitigate: No

Renewable Energy Score: 5

Renewable Energy Score Justification: The contract extension will provide 5 years waste management provision and continued processing of recyclables. The upcoming changes to legislation around waste collections in the Environment Act, in particular Simpler Recycling, the Deposit Return Scheme and Extended Producer Responsibility will impact the material composition and value of recyclables collected from the kerbside. The result of the implementation of these changes is likely to remove 90% of the plastic bottles and cans from the MRF input stream.

Mrf Contract Extension FINAL



Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 3

Ocean and Waterways Score Justification: The extension will be a continuation of what is currently in place. There will be no impact on the ocean and waterways

Ocean and Waterways Score Mitigate: No

Air Quality Score: 3

Air Quality Score Justification: The extension will be a continuation of what is currently in place. There will be no impact to the air quality of the site

Air Quality Score Mitigate: No

Materials and Waste Score: 5

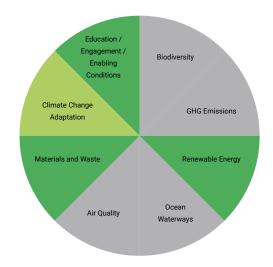
Materials and Waste Score Justification: Whilst there will be no changes to waste volumes in the city, the upcoming changes to legislation around waste collections in the Environment Act will impact the material composition and value of recyclables collected from the kerbside. The result of the implementation of these changes is likely to remove 90% of the plastic bottles and cans from the MRF input stream.

Materials and Waste Score Mitigate: No

Climate Change Adaptation Score: 4

Climate Change Adaptation Score Justification: The extension will be a continuation of what is currently in place. There will be no immediate impact on the adaption to climate change however, the upcoming changes to legislation around waste collections in the Environment Act will impact the material composition and value of recyclables collected from the kerbside.

Mrf Contract Extension FINAL



Climate Change Adaptation Score Mitigate: No

Education / Engagement / Enabling Conditions Score: 5

Education / Engagement / Enabling Conditions Score Justification: The extension will be a continuation of what is currently in place. There will be no immediate need for education, engagement or enables conditions however, when the new environmental legislation comes into practise, residents, schools and business will need to be education on the amendments to what will be considered recyclables.

Education / Engagement / Enabling Conditions Score Mitigate: No





Page 23

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



7

Financial Implications and Risks:

EXECUTIVE DECISION

made by a Cabinet Member



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L28 24/25

Dec	cision
I	Title of decision: A38 Manadon Interchange Survey Funding
2	Decision maker: Councillor Tudor Evans OBE, Leader of the Council
3	Report author and contact details: Sally Farley, Strategic Transport Manager
	Tel. 01752 307652 Email. sally.farley@plymouth.gov.uk
4	Decision to be taken:
	It is recommended that the Leader of the Council:
	Approves the business case
	 Allocates £2,457,838 to the Capital Programme, funded by:
	 DfT Grant Funding of £2,457,838
	 Delegates Contract Award decisions to the Service Director for Strategic Planning and Infrastructure where they do not already have authority to do so
5	Reasons for decision:
	This request is for £2,457,838 to be placed on the capital programme in order to undertake essential surveys at Manadon and along the A38.
	The £2,457,838 requested is to be funded from monies already identified for the surveys but not yet on the capital programme, namely ring-fenced DfT grant funding for 2024/25.
	In addition, there is a three-month lead in period to book road space and the surveys are seasonally sensitive.
	Enabling the surveys to progress will avoid delaying the scheme and mitigate the risk of not being able to submit the business case to the Department for Transport in a timely manner and inflationary pressures.
	Contract award will be undertaken via a delegated decision by the Service Director of Strategic Planning and Infrastructure (SP&I), who will also have oversight of the spending of the funding requested.
6	Alternative options considered and rejected:
	Not to place £2,457,838 of funding on the capital programme.
	Rejected as this would mean that time critical surveys would not go ahead.

A business case was approved in December 2019 through Executive Decision L27 19/20 to place the co-

development funding £2.82m (£1.89m DfT and £0.93m PCC) onto the capital programme and to

proceed to OBC submission for the A38 Manadon Interchange Scheme.

An additional £200,000 was released through S151 officer decision and £800,000 of funding was approved through Executive Decision L44 21/22 to allow the Scheme to continue.

£1,224,000 was approved in 2022/23 through Executive Decision L33 22/23.

This options to place £2,457,838 on the capital programme will enable the time critical surveys to go ahead and avoid losing ring-fenced DfT funding and prevent a significant delay.

	ahead and avoid losing ring-fenced DfT fund	ding and prevent a significant delay.					
8	Is the decision a Key Decision? (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:			
	for further advice)		X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total			
			X	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million			
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.			
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A	N/A				
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the	significand is	cant con one of	anadon Interchange currently experiences gestion and delays, particularly at peak times, the worst performing junctions on the South Road Network.			
	revenue/capital budget:	The Interchange therefore acts as a significant constraint on development and the bringing forward of new jobs and homes within the city, particularly on the Northern Corridor and City Centre.					
		As well as delays, journey times are unreliable, making it difficult for people to attend appointments in time at Derriford Hospital.					
		Alongside road capacity enhancements, the scheme will provide significant improvements to walking and cycling infrastructure where currently there is no ability for cyclists to cross the A38 at subway level without dismounting.					
		to th	e Manac	Iress queueing on the A38 on the approaches don junction to reduce the risk of serious ne Parkway and more localised safety measures.			
10	Please specify any direct environmental implications of the decision (carbon impact)	The A38 Manadon Interchange scheme would incorporate high-quality infrastructure for walking and cycling including a new cycle bridge over the A38, which will provide a stepchange in facilities.					
		The scheme would reduce journey times for buses on the major bus corridor linking the City Centre to northern Plymouth and will reduce carbon emissions from vehicle transport.					

Urge I I	implemented interests of the			_	orks would incorporat			
	Is the decision implemented interests of the			The drainage works would incorporate measures to provide improved resilience to the risk of flooding.				
П	implemented interests of the							
	Inublic/	n urgent and to be immediately in the lee Council or the	Yes			t Democratic Support <u>plymouth.gov.uk</u>) for		
	public?		No	x	(If no, go to section	n 13a)		
I 2a	Reason for ur	gency:						
I2b	Scrutiny Chair Signature:			Date				
	Scrutiny Committee name:							
	Print Name:							
Cons	ultation							
I3a	-	Cabinet members'	Yes	x				
	portfolios affe	cted by the decision?	No		(If no go to section 14)			
I3b		Cabinet member's ected by the decision?	? Plannir	Councillor Mark Coker, Cabinet Member for Strategic Planning and Infrastructure				
					Lowry, Cabinet Mem	iber for Finance		
I3c	Date Cabinet	member consulted	7.11.20	024				
14		et member declared rest in relation to the			If yes, please discuss Officer	with the Monitoring		
	decision?		No	X				
15		ate Management	Name	•	Karime Hassan			
	Team member has been consulted?		Job tit	tle	Interim Strategic Director for Growth			
			Date consu	lted	07/11/2024			
Sign-	off							
16	Sign off codes departments of	from the relevant consulted:		ocratic S datory)	upport	JS84 24/25		
			Finan	ce (man	datory)	DJN.24.25.140		

			Legal (mandatory)				LS/00001312/2/AC/1 8/12/24				
			Huma	n Re	sour	rces (if a	pplicabl	e)			
				Corporate property (if applicable)							
			Procu	rem	ent (if applica	able)	N/A			
Арр	endic	es									
17	Ref.	Title of appendix									
	A	Business Case (Part I)									
	В	Equality Impact Assessment									
	С	Climate Impact Assessment									
Conf	Confidential/exempt information										
I8a Do you need to include any confidential/exempt information?			Yes	x	If yes, prepare a second, confidential ('Part II' briefing report and indicate why it is not for publication by virtue of Part 1 of Schedule 124					ot for [°]	
			No		of	the Local	Governr	nent Act	ent Act 1972 by ticking		
			the relevant box in 18b				b below. ation as possible in the				
					bri	efing repo main)			•		
	ı				Exe	mption l	Paragra	ph Num	ber		
			ı		2	3	4	5	6	7	
18b	title: Case	idential/exempt briefing report Capital Investment Business Ground Investigation Surveys ess Case – Part 2				x					
Back	groun	nd Papers									
19	Please	e list all unpublished, background pape	rs releva	ant to	the	decision i	n the tab	le below			
	Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.										
	Tit	tle of background paper(s)			Exe	emption	Paragra	ph Nun	nber		
			ı		2	3	4	5	6	7	

Cabinet Member Signature

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.

Signature	Tholar 2	Date of decision	8 January 2025
Print Name	Cllr Tudor Evans OBE, Leader	of Plymouth City Counci	il



APPENDIX A: A38 MANADON INTERCHANGE SCHEME SURVEY FUNDING REQUEST DECEMBER 2024



Part I - Business Case

I. RECOMMENDATIONS

It is recommended that the Leader of the Council:

- Approves the business case
- Allocates £2,457,838 to the Capital Programme, funded by:
 - DfT Grant Funding of £2,457,838
- Delegates Contract Award decisions to the Service Director for Strategic Planning and Infrastructure where they do not already have authority to do so.

2. BACKGROUND

Manadon Roundabout, which serves as an interchange for the A38 from Cornwall and East Devon and the A386 from North Devon, is one of the busiest junctions on Plymouth's road network with over 60,000 journeys passing through each day.

It is the primary access point which connects the A38 trunk road to the A386 Tavistock Road, the primary route to the Derriford area, and Outland Road and Mannamead Road from the City Centre. The Plymouth and South West Devon Joint Local Plan 2014-2034 (JLP) identifies Derriford and the Northern Corridor as a Growth Area because of its potential to deliver a regionally significant scale of growth in new jobs and new homes.

The A38 Manadon Interchange currently experiences significant congestion and delays, particularly at peak times, and is one of the worst performing junctions on the South West Strategic Road Network.

In order to address these issues, the Council are designing a scheme to increase capacity on all arms of the junction as well as providing significant improvements to walking and cycling facilities, including a new cycle bridge across the A38.

The scheme has been in receipt of DfT co-development funding since 2019 and this business case seeks to place 2024/2025 DfT co-development funding on the capital programme in order to undertake essential surveys essential for the design of any improvements.

The scheme has engaged in Early Contractor Involvement (ECI) engaging Balfour Beatty through the SCAPE framework, and an experienced project team have been assembled. It is therefore requested that £2,457,838 is allocated onto the capital programme to allow essential surveys to proceed and will avoid delaying the scheme and incurring inflationary pressures.

Any and all contracts awarded will be undertaken by delegated decision by the Service Director SP&I, who will also have oversight of the spending of the funding requested.

3. COSTS

The cost of the surveys, including ground investigation, pavement surveys and ecological surveys is estimated to be in the order of £2.2m as these are extensive. The funding requested therefore includes 11% contingency.

4. ALTERNATIVE OPTIONS

The alternative is to wait until late 2025 to undertake the surveys which are seasonally sensitive and delay the project incurring inflationary pressures.

5. RISKS

Potential Risk Identif	ied						
Description:	The government decide to terminate the A38 Manadon Interchange Scheme during a future spending review.						
Mitigation:	PCC have been in ongoing talks with the DfT to date. The Manadon scheme is a mature scheme with the DfT's Large Local Majors (LLM) programme. It should also be noted that the DfT are already funding 66% of the scheme's development. There has also been ongoing dialogue with National Highways who have supported the scheme throughout it's development.						
Risk assessment	Initial	Post mitigation	Current	Total rating			
Likelihood To be scored I (low) – 5(high)	3	2	2	6			
Impact To be scored I (low) – 5(high)	4	4	4	0			
Trend	Reducing	Lead Officer:	Sally Farley				
		Risk Champion:	Philip Heseltine				
Potential Risk Identif	ied						
Description:	Additional inflationary	pressures incurred due	to scheme delays				
Mitigation:	The £2,457,838 reques avoid inflationary press		asonally sensitive surve	ys to progress and			
Risk assessment	Initial	Post mitigation	Current	Total rating			
Likelihood To be scored I (low) – 5(high)	5	2	2	4			
Impact To be scored I (low) – 5(high)	4	2	2				
			Sally Farley				
		Risk Champion:	Philip Heseltine				

Page 37

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted





A38 Manadon Interchange | Survey Funding

Project details

Assessment author

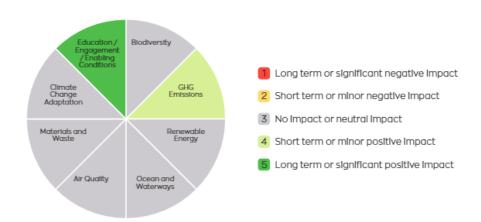
Robin Saines

Project summary

The Plymouth and South West Devon Joint Local Plan 2014-2034 (JLP) identifies Derriford and the Northern Corridor as a Growth Area because of its potential to deliver a regionally significant scale of growth in new jobs and new homes. The A38 Manadon Interchange is the primary access point which connects the A38 trunk road to the A386 Tavistock Road, the primary route to the Derriford area, and Outland Road and Mannamead Road from the City Centre. The A38 Manadon Interchange currently experiences significant congestion and delays, particularly at peak times, and is one of the worst performing junctions on the South West Strategic Road Network. The Manadon scheme will seek to increase capacity on all arms of the junction as well as providing significant improvements to walking and cycling facilities, including a new cycle bridge across the A38. Objectives of the scheme:

- Reduce congestion
- Support economic growth and rebalancing
- Support housing delivery
- Support all road users
- · Support the Strategic Road Network (SRN)

Summary of assessment



Tackling climate change is one of the Council's top priorities, and in March 2019, PCC declared a Climate Emergency. The Council, through its Annual Action Plans, is committed to encouraging sustainable and cleaner transport, and decarbonising the transport system. To support this, the proposed A38 Manadon Interchange scheme includes high-quality infrastructure for active travel modes, including a new cycle bridge over the A38, which will provide a step-change in facilities and remove a key gap in provision which acts as a barrier to increasing active travel users. Environmental enhancements are also included, through opening up of areas of greenspace, and providing extensive landscaping and tree-planting. The scheme will reduce journey times for buses on the major bus corridor linking the City Centre to northern Plymouth, and will reduce carbon emissions from vehicle transport.

Climate Impact Assessment A38-2756-24 18-12-2024



Assessment scores

Biodiversity

Score

(3) No impact or neutral impact

Score justification

A desk-based review has been carried out to appraise the impact of proposals on biodiversity, which has included a review of the Devon Biodiversity Action Plan. The approach follows the five-step general approach to appraising 'environmental capital' described in TAG Unit A3 Section 5. The assessment has used the Biodiversity Appraisal Worksheet. The scheme requires small-scale localised losses of habitats; the assessment notes that with replacement planting the biodiversity effect can be mitigated and there is potential to achieve a beneficial impact. The proposed scheme does not affect any nature conservation designations.

Mitigatory measures applied:

The design and implementation of the scheme has considered the environment throughout the scheme development processes, and the proposals include environmental enhancements, including improved connectivity to and within areas of green-space for the local community, and extensive landscaping and tree planting. The proposals aim to meet high environmental standards, through biodiversity net gain allowances, carbon impacts and full consideration of other environmental impacts.

GHG Emissions

Score

(4) Short term or limited positive impact

Score justification

The carbon impact of the scheme was assessed using the Greenhouse Gas workbook (November 2021 version). This used outputs from the TUBA assessment which have been carried out as part of the economic appraisal. Greenhouse Gas emissions data was taken from the TUBA models, which were developed to cover the full 8760 hours of the year. The assessment has calculated there would be a decrease in non-traded carbon (38,371 tonne reduction) and traded carbon (335 tonne reduction) over the 60 year appraisal period. This results in carbon benefits of £2.795.194

Mitigatory measures applied:

The design and implementation of the scheme has considered the environment throughout the scheme development processes, and the proposals include environmental enhancements, including improved connectivity to and within areas of green-space for the local community, and extensive landscaping and tree planting. The proposals aim to meet high environmental standards, through biodiversity net gain allowances, carbon impacts and full consideration of other environmental impacts.

Renewable Energy

Score

(3) No impact or neutral impact

Score justification

Climate Impact Assessment A38-2756-24 18-12-2024



The A38 Manadon Interchange scheme will have no impact on Renewable Energy use in Plymouth.

Ocean and Waterways

Score

(3) No impact or neutral impact

Score justification

The scheme is mostly within Flood Zone 1 and is unlikely to flood; the drainage strategy will result in a negligible increase in flood risk. The scheme will not have a significant impact on any watercourses.

Mitigatory measures applied:

Water management will be part of the environmental enhancements as part of the project including improved drainage and SUDS .

Air Quality

Score

(3) No impact or neutral impact

Score justification

The assessment has been based on guidance in DMRB (Volume 11, Section 3 Part 1) and WebTAG Unit A3 Section

- 3. The assessment follows the 5 steps as specified in TAG as follows:
- 1. Scoping to determine the study area for assessment;
- 2. Quantification of air quality impacts;
- 3. Assessment of local and regional air quality impacts;
- 4. Monetary valuation of air quality impacts; and
- 5. Consideration of the distributional impacts of air quality changes.

Step 2 uses the methodology in DMRB Volume 11 to quantify the air quality impact, and has used traffic flow data from the Plymouth HAM3 supporting traffic model. 4.5.12 Sections of the A386 (Outland Road, Manadon Hill and Tavistock Road) and B3250 (Mannamead

Road) are covered by the Plymouth Air Quality Management Area (AQMA). The air quality assessment concludes that for all receptors within the AQMA, changes in NO2 are imperceptible or small; no receptors are predicted to experience an increase of more than $2\mu g/m3$, with concentrations of NO2 below the objective threshold of $40\mu g/m3$ in all cases. Similarly for PM10, the change in concentration is negligible or small, with total concentrates below the threshold in all cases. It is therefore concluded that the scheme will have a negligible impact on the Plymouth AQMA.

Materials and Waste

Score

(3) No impact or neutral impact

Score justification

Best practice waste management techniques will be adopted throughout construction. A Site Waste Management Plan (SWMP) will ensure that the principles of the waste management hierarchy (i.e. reduce, reuse, recycle) will be adopted. The reuse of site won materials will be prioritised and retained where possible. A Construction

Climate Impact Assessment A38-2756-24 18-12-2024



Environmental Management Plan (CEMP) will also support scheme delivery.

Climate Change Adaptation

Score

(3) No impact or neutral impact

Score justification

The A38 Manadon Interchange scheme has been reviewed with consideration of the Climate Emergency declaration, and has been developed to incorporate measures to minimise carbon. This includes providing extensive improvements for active travel modes, and environmental enhancements including extensive tree planting. The A38 Manadon Interchange scheme supports the National policy objectives and commitments in terms of climate change and reducing transport emissions, through:

- Providing high-quality infrastructure for active travel modes, which will provide a step-change in facilities and remove the existing gap in provision across the A38;
- Reducing journey times and improving journey time reliability for bus journeys on the key bus corridor from the City Centre to Derriford which travel through the junction;
- Reducing vehicle carbon emissions over life of the scheme by reducing congestion and queuing;
- Providing environmental enhancements through extensive landscaping and tree-planting to meet Biodiversity Net Gain requirements and provide carbon benefits.

Mitigatory measures applied:

The design and implementation of the scheme has considered the environment throughout the scheme development processes, and the proposals include environmental enhancements, including improved connectivity to and within areas of green-space for the local community, and extensive landscaping and tree planting. The proposals aim to meet high environmental standards, through biodiversity net gain allowances, carbon impacts and full consideration of other environmental impacts.

Education / Engagement / Enabling Conditions

Score

(5) Long lasting or extensive positive impact

Score justification

The scheme will provide significant improvements for active travel modes to allow safe, direct, segregated access through the junction, removing the current gap in provision across the A38. The scheme design includes the provision of high-quality pedestrian and cycle facilities, to encourage travel by active modes, provide better facilities for the local community and to improve links to open-up areas of community greenspace. In particular, the scheme includes:

- Providing a continuous two-way north-south cycleway which is largely off-road, linking from the existing provision on Outland Road (in the south) to Boniface Lane (in the north). This includes a new cycle bridge across the A38, filling the gap in current provision;
- Replacing and widening the existing footbridge over the A386 Tavistock Road, to make it suitable for pedestrians and cyclists;
- Replacing and widening the existing footbridge over the A38 to the west of Manadon Interchange, to make it suitable for pedestrians and cyclists.

The improvements for active modes have been designed to follow the principles in the Government's Gear Change vision, and have aimed to provide safe direct and segregated cycle facilities wherever possible, to provide for and encourage cyclists of all abilities and disabilities. The new cycle bridge over the A38 will provide a high-quality facility that will greatly encourage cycling by addressing the lack of current facilities for less able cyclists, and removing the existing severance that the A38 provides.

EQUALITY IMPACT ASSESSMENT – A38 MANADON INTERCHANGE SCHEME SURVEY FUNDING REQUEST DECEMBER 2024

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Robin Saines	Department and service:	Place - SP&I — Strategic Transport	Date of assessment:	18/12/2024		
Lead Officer: Head of Service, Service Director, or Strategic Director.	Philip Heseltine	Signature:	J. Alde	Approval date:	18/12/2024		
Overview:	This EqIA is in relation to an Executive Decision to approve funding onto the capital budget in order to carry out Ground investigation surveys, this is following on from DfT approval to move into the next stage of development and produce a Full Business Case. The Plymouth and South West Devon Joint Local Plan 2014-2034 (JLP) identifies Derriford and the Northern Corridor as a Growth Area because of its potential to deliver a regionally significant scale of growth in new jobs and new homes. The A38 Manadon Interchange is the primary access point which connects the A38 trunk road to the A386 Tavistock Road, the primary route to the Derriford area, and Outland Road and Mannamead Road from the City Centre. The A38 Manadon Interchange currently experiences significant congestion and delays, particularly at peak times, and is one of the worst performing junctions on the South West Strategic Road Network. The Manadon scheme will seek to increase capacity on all arms of the junction as well as providing significant improvements to walking and cycling facilities, including a new cycle bridge across the A38. Objectives of the scheme: Reduce congestion Reduce congestion Support economic growth and rebalancing Support housing delivery						
Decision required:	 Support the Strategic Roll It is recommended that the Lead Allocates £2,457,838 to 		у:				

Page 52

- o DfT Grant Funding of £2,457,838
- Delegates Contract Award decisions to the Service Director for SP&I

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	x
Does the proposal have the potential to negatively impact Plymouth City Council employees?			
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes	No	x
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	This is to accompany an Executive Decision that is approve funding to cover the cost of ground investigation surveys. Therefore, I believe that this decision has no impact on equality and does not require a full equality impact assessment. The Grounvestigations Survey contract will require a separa EqIA.		

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	Plymouth • 16.4 per cent of people in Plymouth are children aged under 15. • 65.1 per cent are adults aged 15 to 64. • 18.5 percent are adults aged 65 and over. • 2.4 percent of the resident population are 85 and over. South West • 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64. • 22.3 per cent are aged 65 and over. England • 17.4 per cent of people are aged 0 to 14. • 64.2 per cent of people are aged 15 to 64. • 18.4 per cent of people are aged 65 and over. (2021 Census)			

Plymouth City	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation. The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group. In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service). There are currently 195 care leavers aged 18		
	There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem. 12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)		

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was I.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was I.5.		

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised I.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).		
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of		
	residents describe their sexual orientation using a different term (2021 Census).		

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	3	Timescale and responsible department	

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to:			
promote equality, diversity and inclusion			
facilitate community cohesion			
 support people with different backgrounds and lived experiences to get on well together 			
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.			
Build and develop a diverse workforce that represents the community and citizens it serves.			
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.			

This page is intentionally left blank

EXECUTIVE DECISION

made by a Cabinet Member



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - SPT12 24/25

Decision

- Title of decisions: THE CITY OF PLYMOUTH (TRAFFIC MOVEMENT AND SPEED LIMIT REGULATIONS) (AMENDMENT ORDER No. 2024.2137333 MOLESWORTH ROAD / FORD HILL SCHEME) ORDER
- **Decision maker:** Councillor Mark Coker (Cabinet Member for Strategic Planning and Transport)
- **Report author and contact details:** Amy Neale, Highway Safety Engineer, email: trafficmanagementinbox@plymouth.gov.uk

4 Decision to be taken:

To implement the following amendments to The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Consolidation) Order 2022

The effect of the order shall be to add:

 No left turn except vehicles under 7.5t on Molesworth Road, Devonport Road & Ford Hill

No right turn except cycles on Milehouse Road

5 Reasons for decision:

The current Ford Hill/Milehouse Road/Molesworth Road traffic signal junction is now 29 years old, 9 years older than its design life and the current traffic signal controller and other equipment on site is obsolete, with parts no longer manufactured for it. Any parts failure could now mean the site could not be made quickly operational again. It is also very energy inefficient using 240v instead of the modern 48v and this combined with rusting poles and aging cabling provides the threat of electrical issues on the site.

The site is also located in an area of heavy pedestrian footfall with several schools located close by and there are currently no pedestrian facilities on the site making it very difficult for people to safely cross the road at the junction.

The proposed scheme will redesign the junction and provide new ELV (extra low voltage) equipment, making the site safer for all users, which will in turn provide energy savings of approx. 60%. It will also provide pedestrian crossing points on three of the four arms, making the site user friendly for pedestrians in the area and give the site a further 20 years design life.

The elements that will require a TRO are:

No left turn except vehicles under 7.5t on Molesworth Road, Devonport Road & Ford Hill No right turn except cycles on Milehouse Road (this is already in situ, however, this currently has no order on it)

Vehicles over 7.5t have been banned from making the mentioned left turn movements because they cannot make these while staying within the carriageway, swept path analysis confirmed that vehicles of this size will overrun the kerbs or swing out into oncoming traffic.

6 Alternative options considered and rejected:

Do nothing – this was discounted as if we don't ban vehicles 7.5t or over, the pedestrian phase would not be possible and there is a need to provide better crossing points at this location.

7 Financial implications and risks:

The Traffic Regulation Orders (TRO's) and associated works are being funded by the Traffic Signal Replacement budget, within Traffic Signal Team. The approx. cost of the scheme is £237,384.90.

8	Is the decision a Key Decision? (please contact <u>Democratic</u>	Yes	No	Per the Constitution, a key decision is one which:		
	Support for further advice)		X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total		
			X	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.		
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A				
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	The Local Transport Plan (LTP) details the transport strategies and policies that the City Council has adopted and will be key in helping the city meet its Corporate Plan priorities, and growth agenda.				
10	Please specify any direct environmental implications of the decision (carbon impact)	None.				

Urgent decisions

П	II Is the decision urgent and to		(If yes, please contact Democratic
	be implemented immediately		Support

	in the interests of the Council or the public?				(democraticsupp for advice)	oort@plymouth.gov.uk)	
			No	X	(If no, go to se	ction 13a)	
I2a	Reason for u	irgency:					
I2b	Scrutiny Chair Signature:			Date			
	Scrutiny Committee name:						
	Print Name:						
Con	sultation			,			
13a	_	er Cabinet members	yes Yes				
	portfolios afford	ected by the	No	X	(If no go to section 14)		
I3b		Cabinet member's ffected by the					
13c	Date Cabine	t member consulted	i				
14		inet member onflict of interest in	Yes		If yes, please discuss with the		
	relation to th		No	X	Monitoring Officer		
15		orate Management	Name	е	Karime Hassan	1	
	Team memb consulted?	er has been	Job ti	tle	Interim Strategic	Director for Growth	
			Date consu	ılted	19/11/2024		
Sign	-off						
16	Sign off code departments	s from the relevant consulted:		ocratic S datory)	Support	JS80 24/25	
			Finan	Finance (mandatory)		DJN.24.25.132	
			Legal	(manda	atory)	LS/2960(26)/JP/2011 24.	
				Human Resources (if applicable)		N/A	

			Corporate property (if applicable)			N/A	N/A		
			Procurement (if applicable)			N/A	N/A		
Арр	endi	ces							
17	Ref.	Title of appendix							
	Α	Briefing report for publication							
	В	Equalities Impact Assessment							
Cont	fident	cial/exempt information							
18a		ou need to include any dential/exempt information?	Yes	I	f yes, prep l') briefing	report a	and indic	ate why	it is
			No	X S	not for publication by virtue of Part Schedule 12A of the Local Governm Act 1972 by ticking the relevant box 18b below.		nent		
				t	Keep as m the briefing domain)			•	
			Exem	otion l	Paragrap	h Num	ber		
			1	2	3	4	5	6	7
I8b		idential/exempt briefing rt title:							
Back	grou	nd Papers							
19	Pleas	e list all unpublished, background p	apers re	elevant	to the de	cision in	the table	e below.	
	Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.								
Title	of ba	ackground paper(s)	Exem	ption	Paragra	ph Nun	nber		
			ı	2	3	4	5	6	7
Cabi	inet N	1ember Signature							
20	_								

promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.

Signature	Mank ACOKEI	Date of decision	07/01/2025
Print Name	Councillor Mark Coker (Cal	pinet member for Stra	tegic Planning and Transport)



OFFICIAL Page 65

MOLESWORTH ROAD/FORD HILL SCHEME



I. INTRODUCTION

This report seeks delegated authority to implement amendments to The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Consolidation) Order 2022 in association with the Molesworth Road/Ford Hill Traffic Regulation Order.

2. TRAFFIC REGULATION ORDERS REQUIRED

2.1 The elements that need a Traffic Regulation Order are as follows:

No Left Turn except vehicles under 7.5t

- (i) On Ford hill, turning into Milehouse Road
- (ii) On Devonport Road, turning into Ford Hill
- (iii) On Molesworth Road, turning into Devonport Road

No Right Turn except cycles

(i) On Milehouse Road, turning into Ford Hill

3. STATUTORY CONSULTATION

Proposals

The proposals for the Molesworth Road/Ford Hill TRO were advertised on street, in the Herald and on the Plymouth City Council website on 25th October 2024. Details of the proposals were sent to the Councillors representing the affected wards and statutory consultees on 21st October 2024.

There has been I representation received relating to the proposals included in the Traffic Regulation Order, this was in favour of the scheme, due to the need to make the area safer to cross.

4. RECOMMENDATION

It is recommended that the proposals are implemented as advertised.

5. LEGAL CONSIDERATIONS

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When considering whether to make a traffic order it is the Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 (as amended) that sets out that it is the duty of a local authority, so far as practicable subject to certain matters, to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. It is considered that the proposals comply with Section 122 of the Act as

they practically secure the safe and expeditious movement of traffic in and around Plymouth and provide for suitable and adequate associated parking facilities.

EQUALITY IMPACT ASSESSMENT – MOLESWORTH ROAD / FORD HILL SCHEME

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Amy Neale	Department and service:	Plymouth Highways, Traffic Management	Date of assessment:	19/11/2024
Lead Officer:	Mike Artherton	Signature:	M. Artherian	Approval	19/11/2024
Head of Service, Service Director, or Strategic Director.				date:	
Overview:	The current Ford Hill/Milehouse Road/Molesworth Road traffic signal junction is now 29 years old, 9 years older than its des and the current traffic signal controller and other equipment on site is obsolete, with parts no longer manufactured for it. Ar failure could now mean the site could not be made quickly operational again. It is also very energy inefficient using 240v inste the modern 48v and this combined with rusting poles and aging cabling provides the threat of electrical issues on the site.				
		located in an area of heavy pedestrian footfall with several schools located close by and there are currently no lities on the site making it very difficult for people to safely cross the road at the junction. scheme will redesign the junction and provide new ELV (extra low voltage) equipment, making the site safer for a fill in turn provide energy savings of approx. 60%. It will also provide pedestrian crossing points on three of the folion he site user friendly for pedestrians in the area and give the site a further 20 years design life.			
	users, which will in turn provide				
	The elements that will require a	TRO are:			
	No left turn except vehicles und	er 7.5t on Molesworth Road, Dev	vonport Road & Ford Hill		
	No right turn except cycles on N	Ailehouse Road (this is already in	situ, however, this currently has	no order on it)	
	Vehicles over 7.5t have been ban staying within the carriageway, so oncoming traffic.	nned from making the mentioned wept path analysis confirmed that		-	

Decision required:To implement the following amendments to The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Consolidation) Order 2022

The effect of the order shall be to add:

- No left turn except vehicles under 7.5t on Molesworth Road, Devonport Road & Ford Hill
- No right turn except cycles on Milehouse Road

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes		No	√
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?				
Potential internal impacts:	Yes		No	
Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.		impact anticipate	d.	

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics	Evidence and information (e.g. data and consultation feedback)	Adverse impact	8	Timescale and responsible department
(Equality Act, 2010)	consultation recubacity			r esponsible departiment

U
Ø
ğ
(D
တ္တ

Age	Plymouth	No adverse impact anticipated	
	 16.4 per cent of people in Plymouth are children aged under 15. 65.1 per cent are adults aged 15 to 64. 18.5 percent are adults aged 65 and over. 2.4 percent of the resident population are 85 and over. 		
	South West		
	 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64. 22.3 per cent are aged 65 and over. 		
	England		
	 17.4 per cent of people are aged 0 to 14. 64.2 per cent of people are aged 15 to 64. 18.4 per cent of people are aged 65 and over. 		
	(2021 Census)		

U
ğ
ge
\ <u>\</u>
\sim

Care experienced individuals (Note that as per the Independent Review of	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable	No adverse impact anticipated	
Children's Social Care recommendations, Plymouth City	accommodation. The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.		
as though it is a protected characteristic).	In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).		
	There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem. 12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)	No adverse impact anticipated	

U
Ø
Q
$\boldsymbol{\Phi}$
7

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	No adverse impact anticipated	
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	No adverse impact anticipated	

T
Ø
Õ
Œ
7
\sim

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)	No adverse impact anticipated	
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census). Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined	No adverse impact anticipated	
Sex	totalled less than I per cent (2021 Census). 51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impact anticipated	
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	No adverse impact anticipated	

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	8	Timescale and responsible department
	No adverse impact anticipated		

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to:	No adverse impact anticipated		
promote equality, diversity and inclusion			
• facilitate community cohesion			
 support people with different backgrounds and lived experiences to get on well together 			
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	No adverse impact anticipated		
Build and develop a diverse workforce that represents the community and citizens it serves.	No adverse impact anticipated		
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	No adverse impact anticipated		

This page is intentionally left blank