

**Oversight and Governance**

Chief Executive's Department

Plymouth City Council

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Delegated Decisions

Delegated Executive/Officer Decisions

Delegated Executive and Officer decisions are published and are available at the following link - <https://tinyurl.com/ms6umor>

Cabinet decisions subject to call-in are published at the following link - <http://tinyurl.com/yddrql6>

Notice of call-in for non-urgent decisions must be given to the Democratic Support Team by 4.30 pm on 02 April 2025. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at <https://modgov/mgDelegatedDecisions.aspx>
- on the Council's website at <https://tinyurl.com/jhnax4e>

The decisions detailed below may be implemented on 03 April 2025 if they are not called-in.

Delegated Decisions

1. Councillor Tudor Evans OBE (Leader of the Council):

1.a. L35 24/25 - Active Travel Fund 5 **(Pages 1 - 30)**

2. Council Officer Decision - Gary Walbridge (Strategic Director for Adults, Health and Communities):

2.a. COD23 24/25 - Variation 56 of contract PEO 16175 to allow for payment of the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) awards for 2024-25 to Alliance partners. **(Pages 31 - 54)**

2.b. COD24 24/25 - Variation number 57 of contract PEO 16175 to allow for payment of RSI (Rough Sleeping Initiative) Funding for 2024 -2025, plus Variation number 59 and 65 to allow for payment of SHAP (Single Homelessness Accommodation Programme) Funding for 2024-2025 **(Pages 55 - 80)**

EXECUTIVE DECISION

made by Leader of the Council



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER


Executive Decision Reference Number – L35 24/25

Decision	
1	Title of decision: Active Travel Fund 5
2	Decision maker: Councillor Tudor Evans OBE (Leader of the Council)
3	Report author and contact details: Maria Kotowska (Transport Planning Officer)
4	<p>Decision to be taken: It is recommended that the Leader of the Council:</p> <ol style="list-style-type: none"> 1. Accepts the external funding offer as referred to in the Business Case and allocates £280,245 of external funding into the capital programme and £36,059 to the revenue programme, funded by Active Travel England; <p>Project Delivery:</p> <ul style="list-style-type: none"> - Walking and cycling minor improvements - Colesdown Hill Under Bridge Walking and Cycling Scheme - Secure cycle parking <p>Project Development:</p> <ul style="list-style-type: none"> - Forder Valley Road West <ol style="list-style-type: none"> 2. Approves the business case; 3. Authorises the procurement process; 4. Delegates the authority to award the contract(s) and enter into any agreements in relation to the funding (including the funding agreement itself) to the Service Director for Strategic Planning and Infrastructure where they do not already have authority to do so.
5	<p>Reasons for decision:</p> <p>To provide authorisation to receive and spend the external funding awarded to Plymouth City Council.</p> <p>Active Travel England have recently allocated funding to Plymouth City Council. Objectives of the funding scheme are as follows:</p> <p>Scheme construction, particularly those that can be delivered quickly</p> <p>Change control to unblock existing ATF schemes</p> <p>Essential maintenance to address safety concerns</p> <p>Early development funding for projects that are funded in the next spending round</p>

	The proposals put forward by Plymouth City Council provide changes required to enhance road safety and enable more people to walk and cycle so improving health and equality of access to opportunities. Whilst each of the elements are different, all are responding to a clear need.			
6	Alternative options considered and rejected: Do not receive external funding awarded to Plymouth City Council. Rejected: We would not be able to enhance our network to support the uptake in sustainable transport activities and respond to the Climate Emergency.			
7	Financial implications and risks: £280,245 of external funding to be added to the Capital Programme for the delivery of the programme. £36,059 of external funding to be added to the Revenue Programme for the delivery of the programme. There are no financial implications for Plymouth City Council. Risks: Non delivery of the programme will result in the return of funding. Non acceptance of the funding limits our ability to enhance the network and could put future funding awards at risk.			
8	Is the decision a Key Decision? (please contact Democratic Support for further advice) Please type an X into the relevant boxes	Yes	No	Per the Constitution, a key decision is one which: <input checked="" type="checkbox"/> in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total <input checked="" type="checkbox"/> in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million annually <input checked="" type="checkbox"/> is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A		
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	Supports the policies of the Joint Local Plan (JLP), specifically: - Policy SPT9, Strategic principles for transport planning and strategy We will deliver an integrated approach to transport and planning, delivering a strategic approach to transport based upon the following key principles: 1. Suitable growth as a key driver behind the transport strategy within Plymouth, whilst making sure that		

		<p>transport is delivered in the most health promoting and environmentally responsible manner;</p> <p>4, Seeking to reduce the impact of severance caused by transport networks, enabling more journeys by walking, cycling and public transport and providing genuine alternative ways to travel from home to work and other facilities;</p> <p>5. Providing realistic sustainable transport choices and increasing the integration of transport modes so that people have genuine alternative ways to travel.</p> <p>8. Adopting a hierarchy of transport modes and routes based upon different spatial settings (regional, city, market town and neighbourhood / village).</p>		
I0	Please specify any direct environmental implications of the decision (carbon impact)	<p>Supports the Climate Emergency declaration of March 2019 by promoting the uptake of low carbon modes of transport in the city.</p> <p>A climate Impact Assessment is attached.</p>		
Urgent decisions				
I1	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
	Please type an X into the relevant box	No	X	(If no, go to section I3a)
I2a	Reason for urgency:			
I2b	Scrutiny Chair Signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
I3a	Are any other Cabinet members' portfolios affected by the decision?	Yes	X	
	Please type an X into the relevant box	No		(If no go to section I4)
I3b	Which other Cabinet member's portfolio is affected by the decision?	Councillor Mark Coker (Cabinet Member for Strategic Planning and Transport)		
I3c	Date Cabinet member consulted	29/11/2024		

I4	Has any Cabinet member declared a conflict of interest in relation to the decision? Please type an X into the relevant box	Yes		If yes, please discuss with the Monitoring Officer				
		No	X					
I5	Which Corporate Management Team member has been consulted?	Name	Karime Hassan					
		Job title	Interim Strategic Director for Growth					
		Date consulted	20/01/2025					
Sign-off								
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	JS100 24/25					
		Finance (mandatory)	DJN.24.25.141					
		Legal (mandatory)	LS/2960(34)/JP/231224					
		Procurement (if applicable)	SN/PS/766/ED/1224					
		Corporate property (decisions involving Council owned land or facilities) (if applicable)	N/A					
		Human Resources (if applicable)	N/A					
Appendices								
I7	Ref.	Title of appendix						
	A	Briefing Report Active Travel Fund 5						
	B	Equalities Impact Assessment Active Travel Fund 5						
	C	Climate Impact Assessment Active Travel Fund 5						
	D	Business Case Active Travel Fund 5						
Confidential/exempt information								
I8a	Do you need to include any confidential/exempt information? Please type an X into the relevant box	Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in I8b below. (Keep as much information as possible in the briefing report that will be in the public domain)				
		No	X					
		Exemption Paragraph Number						
		1	2	3	4	5	6	7

18b	Confidential/exempt briefing report title:							
Background Papers								
19	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
Cabinet Member Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.</p>							
Signature					Date of decision		12 th February 2025	
Print Name		Councillor Tudor Evans OBE (Leader of the Council)						

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ACTIVE TRAVEL FUND 5

Briefing Report



Background

Active Travel England have recently allocated funding to Plymouth City Council. Objectives of the funding scheme are as follows:

- Scheme construction, particularly those that can be delivered quickly
- Change control to unblock existing ATF schemes
- Essential maintenance to address safety concerns
- Early development funding for projects that are funded in the next spending round

The proposals put forward by Plymouth City council provide changes required to enhance road safety and enable more people to walk and cycle so improving health and equality of access to opportunities. Whilst each of the elements are different, all are responding to a clear need.

Funding Award

Plymouth City Council has successfully secured £316,304 of external funding for the development and delivery of walking and cycling schemes. £280,245 is capital and £36,059 is revenue.

Funding Package

The funding has been allocated to the following projects:

Project Delivery:

- a) Walking and cycling minor improvements
- b) Construction funding for Colesdown Hill Underbridge Walking and Cycling Scheme
- c) Secure cycle parking

Project Development:

- a) Forder Valley Road West

Delivery Timescales

The projects will need to be substantially committed by 31 March 2026 with delivery soon to follow. All schemes should be completed by 31 March 2027.

Consultation

The statutory consultation process for changes to the highway will be followed for projects prior to their delivery. Where funding has been secured for scheme development the design will be developed to a point whereby statutory consultation can take place.


Procurement Approach

The projects will be procured following engagement with PCC Procurement. Where appropriate existing framework contracts such as the Term Maintenance Contract will be utilised.

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EQUALITY IMPACT ASSESSMENT – ATF5

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Maria Kotowska	Department and service:	Department for Growth, SP&I	Date of assessment:	28/11/2024
Lead Officer: Head of Service, Service Director, or Strategic Director.	Philip Heseltine	Signature:		Approval date:	28/11/2024
Overview:	<p>Active Travel England has awarded Plymouth City Council £316,304 as their Active Travel Fund 5 award, split £36,059 (rev) and £280,245 (cap).</p> <p>ATF5 Funding is for:</p> <ul style="list-style-type: none">- Scheme construction, particularly those that can be delivered quickly- Change control to unblock existing ATF schemes- Essential maintenance to address safety concerns- Early development funding for projects that are funded in the next spending round <p>Having briefed the portfolio holder on the options for this funding Cllr Coker would like to apportion the following:</p> <p>£36,059 for walking and cycling minor improvements (rev)</p> <p>£235,245 to help unblock and construct the Colesdown Hill ATF4 schemes (cap)</p> <p>£5k for the development of a cycling safety scheme at Forder Valley Hill (cap)</p> <p>£40k towards the purchase of cycle parking (cap)</p>				
Decision required:	<p>It is recommended that the Leader of the Council:</p> <ul style="list-style-type: none">• Accepts the external funding offer as referred to in the Business Case and allocates £280,245 of external funding to the capital programme and £36,059 to the revenue programme, funded by Active Travel England;				

	<ul style="list-style-type: none">• Approves the business case;• Authorises the procurement process;• Delegates the authority to award the contract(s) and enter into any agreements in relation to the funding (including the funding agreement itself) to the Service Director for Strategic Planning and Infrastructure where they do not already have authority to do so.
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SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	x
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	x
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	x
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The project will not have a specific negative impact upon: Age; Disability; Faith, Religion or Belief; Gender; Gender Reassignment; Race; Sexual Orientation – including Civil Partnership; inequality gaps for health; good relations between different communities; or Human Rights.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
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Age	<p>Plymouth</p> <ul style="list-style-type: none">• 16.4 per cent of people in Plymouth are children aged under 15.• 65.1 per cent are adults aged 15 to 64.• 18.5 percent are adults aged 65 and over.• 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none">• 15.9 per cent of people are aged 0 to 14,61.8 per cent are aged 15 to 64.• 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none">• 17.4 per cent of people are aged 0 to 14.• 64.2 per cent of people are aged 15 to 64.• 18.4 per cent of people are aged 65 and over. <p>(2021 Census)</p>			
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<p>Care experienced individuals</p> <p>(Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).</p>	<p>It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.</p> <p>The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.</p> <p>In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).</p> <p>There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.</p>			
<p>Disability</p>	<p>9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.</p> <p>12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)</p>			
<p>Gender reassignment</p>	<p>0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).</p>			

Marriage and civil partnership	<p>40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.</p> <p>0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).</p>			
Pregnancy and maternity	<p>The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.</p>			
Race	<p>In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)</p> <p>People with a mixed ethnic background comprised 1.8 per cent of the population. 1 per cent of the population use a different term to describe their ethnicity (2021 Census)</p> <p>92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).</p>			
Religion or belief	<p>48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).</p> <p>Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).</p>			
Sex	<p>51 per cent of our population are women and 49 per cent are men (2021 Census).</p>			

Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).			
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SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	No negative impact		

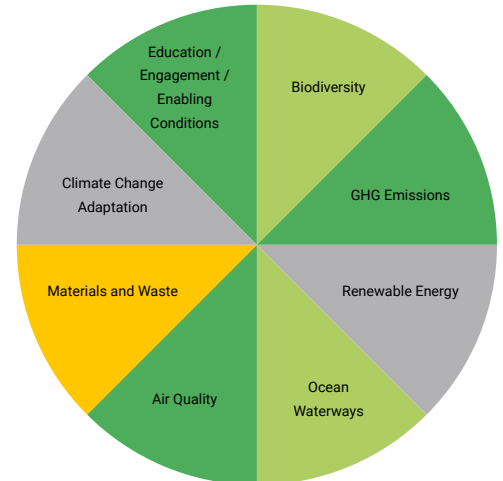
SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none">▪ promote equality, diversity and inclusion▪ facilitate community cohesion▪ support people with different backgrounds and lived experiences to get on well together	No negative impact		
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	No negative impact		
Build and develop a diverse workforce that represents the community and citizens it serves.	No negative impact		

Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	No negative impact		
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Active Travel Fund 5 FINAL



Assessment ID: ATF610

Assessment Author: Maria Kotowska

Project Summary:

- Walking and cycling network minor improvements (replace and enhance signage, dropped kerbs etc)
- Scheme development for Forder Valley Road – providing a design for the continuation of an on road cycle lane to address a recent collision on Forder Valley Road
- Acquisition of cycle lockers
- Delivery of Colesdown Hill (an existing capital project) - Reinstatement of an underbridge to allow the continuation of a walking and cycling route ensuring that the route is accessible for all users.

Summary of Assessment:

The short term negative impacts of the construction of the schemes are expected to be more than offset by the fact that the scheme is helping to encourage sustainable transport, so helping to reduce the climate and other environmental impacts of private motorised transport in the city. Without a significant reduction in motorised traffic, it will not be possible for the city to meet its climate emergency objectives.

Biodiversity Score: 2

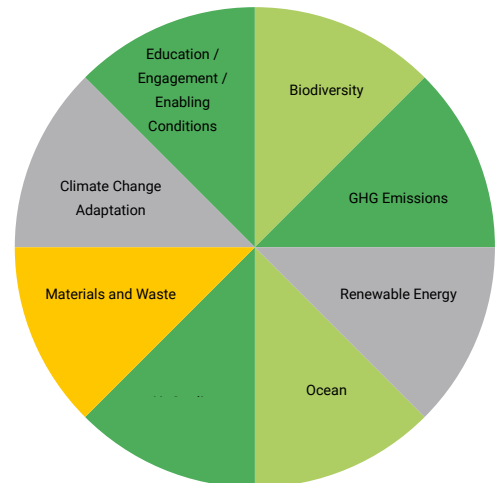
Biodiversity Score Justification: Anticipate no impact on the natural environment for all elements except Colesdown Hill scheme. For Colesdown Hill Scheme the local biodiversity impact of the proposed scheme is -0.26.

Biodiversity Score Mitigate: Yes

Biodiversity Revised Score: 4

Biodiversity Revised Score Justification: Planning requirements will mean that the scheme will need to deliver a 10% biodiversity net gain. Therefore the scheme will need to deliver 0.29 units of biodiversity net gain. It is likely that the far more significant impact however is that the scheme is helping to support sustainable transport so helping to reduce the detrimental impacts of car use.

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**GHG Emissions Score: 2**

GHG Emissions Score Justification: The immediate impact of the proposals will be an increase in carbon emissions as a direct result of the construction of the schemes and also the loss of approximately 12 trees and also some habitat for Colesdown Hill Scheme.

GHG Emissions Score Mitigate: Yes

GHG Emissions Revised Score: 5

GHG Emissions Revised Score Justification: When upgraded the paths and cycle lockers will encourage more people to walk and cycle, providing viable alternatives and thus reducing the number of vehicles on the network. As transport is the most significant source of carbon emissions in the city, on balance, this will help to reduce the GHG emissions of the city of Plymouth.

Renewable Energy Score: 3

Renewable Energy Score Justification: Improvement of walking and cycling schemes and acquisition of cycle lockers will neither increase nor decrease the provision of renewable energy.

Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 3

Ocean and Waterways Score Justification: Improvement of walking and cycling routes and acquisition of cycle lockers will have no impact as these proposals are not connected to the Ocean or waterways. For new routes, the schemes will involve an increase in impermeable area but the drainage designs will ensure that all run-off is dealt with on site.

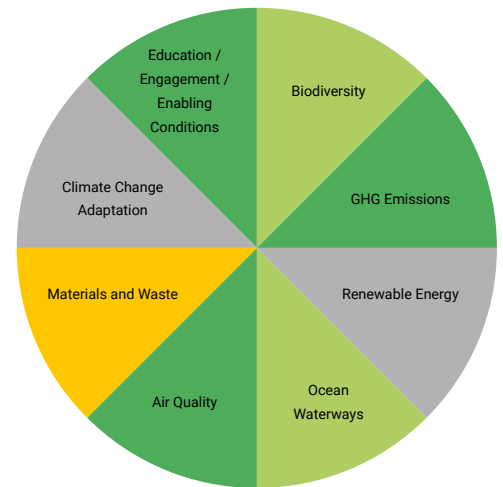
Ocean and Waterways Score Mitigate: Yes

Ocean and Waterways Revised Score: 4

Ocean and Waterways Revised Score Justification: Road network pollutants come from tyre and

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brake wear, exhaust emissions, oil and fuel deposits. All of these can and do enter the water



environment. In addition it's believed that 68,000 tonnes of microplastics are generated from tyre wear in the UK every year of which 7,000 to 19,000 tonnes enter surface waters.

(EnvironmentAgency, towns, cities and transport: challenges for the water environment, October 2021). By helping to provide an alternative to the private car, this scheme could be expected to have a long term positive impact on water quality in Plymouth.

Air Quality Score: 5

Air Quality Score Justification: Acquisition of cycle lockers directly responds to a Net Zero Action Plan target. Route improvements and new routes delivery will encourage more residents to adopt active travel over car usage. Although there will be short term and minor impacts in terms of emissions from materials used and the construction process, when upgraded the paths will encourage more people to walk and cycle, providing viable alternatives and thus reducing the number of vehicles on the network. As transport is the most significant source of carbon emissions in the city, on balance, this will help to improve air quality in the city of Plymouth.

Air Quality Score Mitigate: No

Materials and Waste Score: 2

Materials and Waste Score Justification: An upgrade to existing cycle paths, delivery of the new ones and installation of cycle lockers will require limited construction works. Nonetheless additional carbon intensive materials will be required to deliver the upgrades. The construction process will follow appropriate waste management processes and residual waste is expected to be minimal.

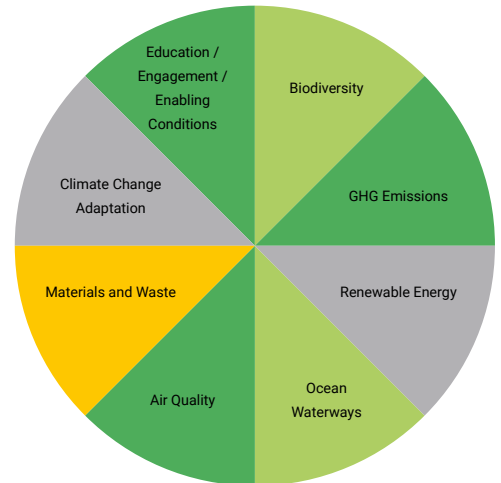
Materials and Waste Score Mitigate: No

Climate Change Adaptation Score: 3

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Climate Change Adaptation Score Justification: Consideration for climate change adaption isconsidered by South West Highways during development and delivery.

Climate Change Adaptation Score Mitigate: No



Education / Engagement / Enabling Conditions Score: 5

Education / Engagement / Enabling Conditions Score Justification: Delivering new routes, route improvements and provision of cycle lockers will encourage more residents to walk and cycle, providing the conditions to enable change.

Education / Engagement / Enabling Conditions Score Mitigate: No

Wheel Key

■ Long lasting or severe negative impact	■ Short term or limited negative impact	■ No impact or neutral impact	■ Short term or limited positive impact	■ Long lasting or extensive positive impact
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CAPITAL INVESTMENT BUSINESS CASE

Active Travel Fund 5 - Approval to accept Active Travel England (ATE) funding and allocate to funding to projects within the capital/revenue programme.



EXECUTIVE SUMMARY

The Executive Summary is a short summary of the Business Case and should be the last section you complete, this will enable you to extract or only the key facts from relevant sections i.e. 'project on a page'. The summary is a 'snapshot' of the business case which will need to tell the story and sell the proposal.

This business case seeks the approval to add external Department for Transport funding to the capital and revenue programmes to improve walking and cycling provision in Plymouth. This will enable more active travel so as improving people's health, quality-of-life and access to opportunities, whilst helping to reduce the city's carbon emissions.

There is a demonstrated need for each of the elements in the proposed package of measures which is deliverable within the funding and timescales available and therefore makes no ask on corporate borrowing.

SECTION I: PROJECT DETAIL

Project Value (indicate capital or revenue)	Capital: £280,245 Revenue: £36,059 Total: £316,304	Contingency (show as £ and % of project value)	£36,059 11% of total funding
Portfolio Holder	Cllr Mark Coker, Cabinet Member for Strategic Planning and Transport	Directorate Service Director	Growth Paul Barnard
Senior Responsible Officer (client)	Richard Banner	Project Manager	Jim Woffenden
Address and Post Code	Citywide	Ward	Citywide

Current Situation: *(Provide a brief, concise paragraph outlining the current situation and explain the current business need, problem, opportunity or change of circumstances that needs to be resolved)*

Current walking and cycling provision requires regular maintenance and upgrades to sustain an appropriate standard of active travel.

Lack of adequate cycle parking provision in the city can be seen as discouraging residents from choosing cycling as a mode of transport.

Proposal: *(Provide a brief, concise paragraph outlining your scheme and explain how the business proposal will address the current situation above or take advantage of the business opportunity) and (What would happen if we didn't proceed with this scheme?)*

Active Travel England have stated that ATF5 Funding is for:

- Scheme construction, particularly those that can be delivered quickly
- Change control to unblock existing ATF schemes
- Essential maintenance to address safety concerns
- Early development funding for projects that are funded in the next spending round

Having briefed the portfolio holder on the options for this funding below is a summary of how Councillor Coker would like to apportion the funding, with a rationale for each of the elements:

- **£36,059** for walking and cycling minor improvements (rev)
Rationale: Lack of intervention will result in further deterioration of current defects on the cycling/walking network and stalling of current scheme to provide new walking and cycling route. Together with lack of adequate provision for cycle parking these factors contribute to greater reliance on car travel. Lack of safe pedestrian and cycling provision also has a potential to result in future road accidents.
- **£235,245** to help unblock and construct the Colesdown Hill ATF4 schemes (cap)
Rationale: This is a scheme which has been already approved by Active Travel England. This additional funding will help ensure that the scheme can be delivered to a high standard, removing the need to call upon corporate borrowing as the scheme costs have increased.
- **£5,000** for the development of a cycling safety scheme at Forder Valley Road (West) (cap)
this proposal would seek to develop designs for a new section of cycle lane along part of Forder Valley Road (West) (the road between Crownhill Road and the new Platinum Parkway junction). The scheme would aim to improve cyclist safety and reduce the likelihood of collisions.
- **£40,000** towards the purchase of cycle parking (cap), primarily cycle lockers
There is a significant waiting list for new lockers in a number of locations. This proposal would aim to provide lockers in convenient locations for all of those people on the waiting list

Why is this your preferred option: *(Provide a brief explanation why this option is preferred) and (Explain why this is a good capital investment and how this would be an advantage for the Council) and (explain how the preferred option is the right balance between the risks and benefits identified below).*

The proposals provide changes required to enhance road safety and enable more people to walk and cycle so improving health and equality of access to opportunities. Whilst each of the elements are different, all are responding to a clear need.

The scheme aligns with Policy SPT9 – Strategic principles for transport planning and strategy: seeking to reduce the impact of severance caused by [a lack of quality] transport networks, enabling more journeys by walking, cycling and providing genuinely alternative ways to travel. At its core the policy places the adopted hierarchy of transport modes and routes based upon different modes, with walking and cycling at the top of the pyramid and first modes to be considered/improved.

The schemes also align with several Corporate Plan priorities.

Option Analysis: *(Provide an analysis of ‘other’ options which were considered and discounted, the options considered must be a ‘do Nothing’ and ‘do minimum’ and ‘viable alternative’ options. A SWOT – Strength, Benefit, Opportunity, Threat analysis could be attached as an appendix).*

Do Nothing Option	All of the funding is external and would therefore need to be returned to the Department for Transport
List Benefits:	No benefits to the people of Plymouth or Plymouth City Council
List Risk / Issues:	Local residents would be likely to question why Plymouth City Council has not accepted the funding. Similarly, the Department for Transport and Active Travel England would question this and it would undoubtedly impact upon the council's capability rating which would impact upon future funding allocations

Cost:	£0
Why did you discount this option	This option was discounted on the basis that the changes are required to enhance road safety and help enable people to use more sustainable travel choices.
Do Minimum Option	Again, all of the funding is external, and so if only part of the funding were accepted, the rest would need to be returned to the Department for Transport
List Benefits:	No benefits to the people of Plymouth or Plymouth City Council
List Risk / Issues:	As per the “do nothing option”
Cost:	£0
Why did you discount this option	As per the “do nothing option”
Viable Alternative Option	Allocate the funding to other schemes
List Benefits:	There is no shortage of good proposals to improve facilities for pedestrians and cyclists and therefore alternative proposals could undoubtedly provide similar benefits albeit in different locations and benefiting different users.
List Risk / Issues:	Alternative proposals would be unlikely to be deliverable within the timescales required and the funding envelope available
Cost:	£316,304
Why did you discount this option	Because the preferred package of measures is deliverable within the required timescales and funding available and, in supporting an already approved scheme on the capital programme helps avoid the risk of requiring corporate borrowing.

Strategic Case:	
Which Corporate Plan priorities does this project deliver?	Fewer potholes, cleaner, greener streets and transport
	Keeping children, adults and communities safe

Milestones and Date:		
Contract Award Date	Start On Site Date	Completion Date
May 2025	June 2025	March 2026

SECTION 2: PROJECT RISK, OUTCOMES AND BENEFITS

Risk Register: The Risk Register/Risk Log is a master document created during the early stages of a project. It includes information about each identified risk, level of risk, who owns it and what measures are in place to mitigate the risks (cut and paste more boxes if required).

Potential Risks Identified		Likelihood	Impact	Overall Rating
Risk	Lack of funding to deliver the whole programme	Low	Medium	Medium
Mitigation	Risks and contingency built into the bid. Experienced staff involved in estimating costs. Manage budget across programme.	Low	Low	Low

Calculated risk value in £ (Extent of financial risk)	0	Risk Owner	PCC		
Risk	Lack of time to deliver the whole programme		Low	Medium	Medium
Mitigation	Float has been built into the programme. Experienced staff involved in estimating time. Monitor delivery as projects progress. Write to external funder seeking 'change control' if the schemes are undeliverable within 2023/24 timescales		Low	Low	Low
Calculated risk value in £ (Extent of financial risk)	0	Risk Owner	PCC		
Risk					
Mitigation					
Calculated risk value in £ (Extent of financial risk)		Risk Owner			
Risk					
Mitigation					
Calculated risk value in £ (Extent of financial risk)		Risk Owner			
Risk					
Mitigation					
Calculated risk value in £ (Extent of financial risk)		Risk Owner			

Outcomes and Benefits

List the outcomes and benefits expected from this project.

(An **outcome** is the result of the change derived from using the project's deliverables. This section should describe the anticipated outcome)

(A **benefit** is the measurable improvement resulting from an outcome that is perceived as an advantage. Benefits are the expected value to be delivered by the project, measurable whenever possible)

Financial outcomes and benefits:

External funding of £316,304 provides needed facilities and so reduces the potential ask on PCC budgets. If we do not add external funding to the capital (£280,245) & revenue (£36,059) programme Plymouth will need to fund the improvements required.

Non-financial outcomes and benefits:

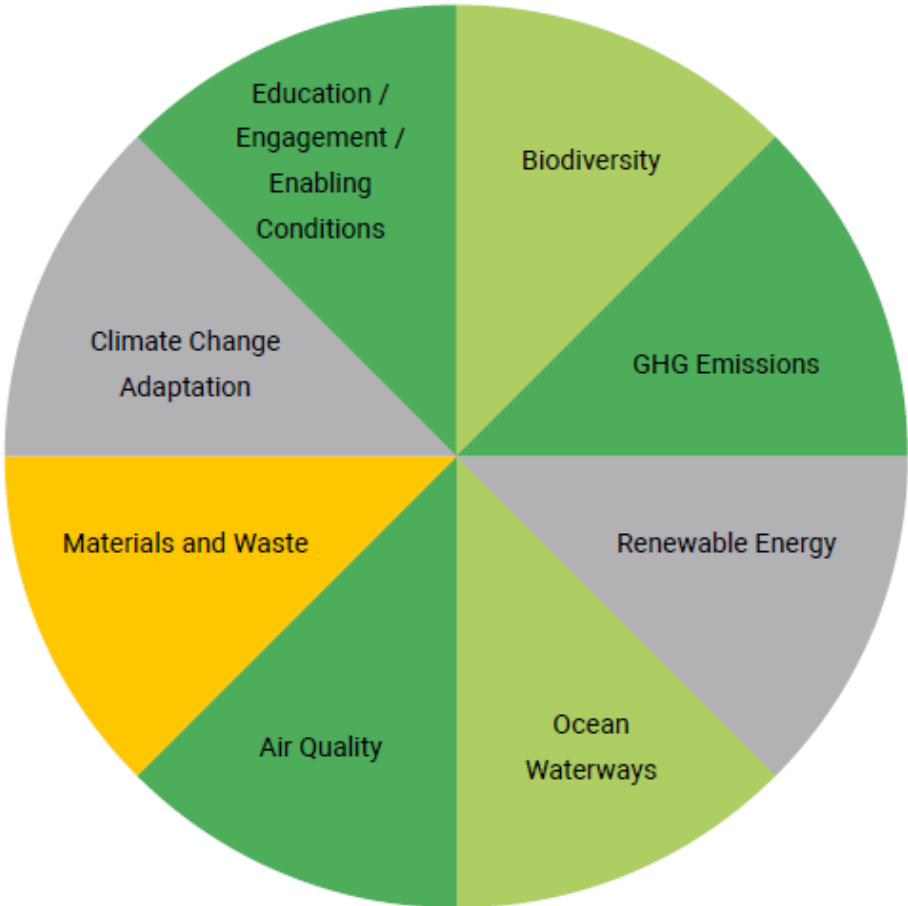
Sustainable transport improvements will help reduce severance, encourage mobility through walking, cycling and scooting that will improve health and help improve the place element of Plymouth by providing the means to encourage and enable residents to walk and cycle in their local neighbourhoods.

SECTION 3: CONSULTATION

Does this business case need to go to CMT	No	Date business case approved by CMT (if required)	
Did a mandate go via CPOG/CPB	Yes	Date Capital Mandate approved by CPB	19/12/2024

Does this project involve a corporately maintained property	No
Details of impact of this project ie cost saving from this project or additional requirements	N/a

Climate Impact Assessment

Upload Climate Impact Wheel	 <p>The Climate Impact Wheel is a circular diagram divided into eight equal segments. The segments are labeled as follows, starting from the top and moving clockwise: Education / Engagement / Enabling Conditions (green), Biodiversity (light green), GHG Emissions (green), Renewable Energy (grey), Ocean Waterways (light green), Air Quality (green), Materials and Waste (yellow), and Climate Change Adaptation (grey).</p>
Summary of the anticipated impact of the proposal on the climate (including any proposed mitigations and impacts beyond 2030)	<p>The decision to construct the active travel scheme will lead to the delivery of route improvements and encourage more residents to adopt active travel over car usage. Although there is inevitably embodied carbon from the materials and construction process, this is minor and short term.</p> <p>Long term the benefits and likely carbon emissions reduction will outweigh any short term impacts.</p>

Confirm you have engaged with Procurement		Yes
Procurement route options considered for goods, services or works	<ol style="list-style-type: none"> <u>1.</u> Plymouth Highways Term Maintenance Contract (PHTCM). <u>2.</u> Seeking a minimum of three tenders via Invitation to Tender process. <u>3.</u> Utilisation of a framework. <u>4.</u> Contract Exemption 	
Procurements Recommended route.	<p>Procurement Requirements:</p> <p>For the £36,059 revenue funding for minor network improvements we propose to utilise South West Highways (SWH) via Plymouth Highways Term Maintenance Contract (PHTMC). The PHTMC provides the optimum route for delivery given the value of and type of work.</p>	

	<p>The £235,245 capital funding for Colesdown Hill will be added to the existing capital programme. A procurement route appraisal will be undertaken to determine the best route to market that is compliant with Contract Standing Orders. One of the available procurement routes is to utilise South West Highways (SWH) via Plymouth Highways Term Maintenance Contract (PHTMC) whereby the early contractor involvement route is already being explored.</p> <p>The £5k capital funding to design a road safety improvement on Forder Valley Road will be procured via a Request for Quotation process in compliance with Contract Standing Orders.</p> <p>The £40k capital funding to provide secure cycle parking at locations (tbc) around the city will be procured following engagement with Procurement. We will continue discussions to determine the best route to market that is compliant with PCC's contract standing orders.</p>
Who is your Procurement Lead?	Simone Newark – Construction Paul Williams – Cycle Lockers
Is this business case a purchase of a commercial property?	No
If yes then provide evidence to show that it is not 'primarily for yield'	

Which Members have you engaged with and how have they been consulted <i>(including the Leader, Portfolio Holders and Ward Members)</i>	<ul style="list-style-type: none"> Portfolio Holder for Strategic Planning and Transport: Councillor Mark Coker Cycle Champion: Councillor John Stephens
--	--

Confirm you have taken necessary Legal advice, is this proposal State subsidy compliant, if yes please explain why.	<p>Legal advice was taken.</p> <p>No state subsidies involved.</p>
Who is your Legal advisor you have consulted with?	Alison Critchfield

Equalities Impact Assessment completed <i>(This is a working document which should inform the project throughout its development. The final version will need to be submitted with your Executive Decision)</i>	Yes
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SECTION 4: FINANCIAL ASSESSMENT

FINANCIAL ASSESSMENT: *In this section the robustness of the proposals should be set out in financial terms. The Project Manager will need to work closely with the capital and revenue finance teams to ensure that these sections demonstrate the affordability of the proposals to the Council as a whole. Exact amounts only throughout the paper - not to be rounded.*

CAPITAL COSTS AND FINANCING

Breakdown of project costs including fees surveys and contingency	Prev. Yr.	24/25	25/26	26/27	27/28	28/29	Future Yrs.	Total
	£	£	£	£	£	£	£	£
Project Management			5,500					5,500
Construction Drawings			4,500					4,500
Construction inc. contingency			270,245					270,245
Total capital spend			280,245					280,245

Provide details of proposed funding: Funding to match with Project Value								
Breakdown of proposed funding	Prev. Yr.	24/25	25/26	26/27	27/28	28/29	Future Yrs.	Total
	£	£	£	£	£	£	£	£
ATE Capital Grant			280,245					280,245
Total funding			280,245					280,245

S106 or CIL (Provide Planning App or site numbers)	N/A
Which alternative external funding sources been explored	N/A
Are there any bidding constraints and/or any restrictions or conditions attached to your funding	The terms stipulate that the funds should be committed by 31 March 2026 and spend by 31 March 2027.
Tax and VAT implications	The project will not directly generate any VAT-exempt income for the Council. Transport and highways infrastructure works are a non-business activity and so any VAT incurred by the Council on costs relating to the highways scheme will be fully recoverable and there will be no adverse impact on the Council's partial exemption position.
Tax and VAT reviewed by	Sarah Scott – Service Accountant
Will this project deliver capital receipts? (If so please provide details)	No

REVENUE COSTS AND IMPLICATIONS

Cost of Developing the Capital Project (To be incurred at risk to Service area)

Total Cost of developing the project	£0
Revenue cost code for the development costs	N/A
Revenue costs incurred for developing the project are to be included in the capital total, some of the expenditure could be capitalised if it meets the criteria	N/A
Budget Managers Name	Richard Banner

Ongoing Revenue Implications for Service Area						
	24/25 £	25/26 £	26/27 £	27/28 £	28/29 £	Future Yrs.
Service area revenue cost						
Other (eg: maintenance, utilities, etc)						
Loan repayment (terms agreed with Treasury Management)						
Total Revenue Cost (A)						
Service area revenue benefits/savings						
Annual revenue income (eg: rents, etc)						
Total Revenue Income (B)						
Service area net (benefit) cost (B-A)						
Has the revenue cost been budgeted for or would this make a revenue pressure	Once completed the schemes will need to be maintained via Highways maintenance budget and it is considered that the impact will be low. The Head of Plymouth Highways has confirmed that the scheme will be incorporated into the Highways maintenance programme. There will be a maintenance liability for drainage clearance and vegetation cutback together with inspection regime to be introduced circa £1,750 PA, this will be absorbed into existing Highways Budget					
Which cost centre would the revenue pressure be shown			Has this been reviewed by the budget manager		Y	
Name of budget manager		Phil Bellamy				
Loan value	£	Interest Rate	%	Term Years	Annual Repayment	£
Revenue code for annual repayments						
Service area or corporate borrowing						
Revenue implications reviewed by		Nikki Hall				

Version Control: *(The version control table must be updated and signed off each time a change is made to the document to provide an audit trail for the revision and update of draft and final versions)*

Author of Business Case	Date	Document Version	Reviewed By	Date
Richard Banner	28/11/2024	v 1.0		00/00/2020
Jim Woffenden	28/11/2024	v 2.0	Lynn Walter	29/11/2024
	00/00/2020	v 3.0		00/00/2020

SECTION 5: RECOMMENDATION AND ENDORSEMENT

Recommended Decision

It is recommended that the Leader of the Council:

- Accepts the external funding offer as referred to in the Business Case and allocates £280,245 of external funding into the capital programme and £36,059 to the revenue programme, funded by Active Travel England;
- Approves the business case;
- Authorises the procurement process;
- Delegates the authority to award the contract(s) and enter into any agreements in relation to the funding (including the funding agreement itself) to the Service Director for Strategic Planning and Infrastructure where they do not already have authority to do so.

Councillor Tudor Evans OBE (Leader of the Council)		Service Director: Paul Barnard, Strategic Planning & Infrastructure	
Either email dated:	12.02.2025	Either email dated:	29/11/2024
Or signed:		Signed:	
Date:		Date:	

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EXECUTIVE DECISION

made by a Council Officer



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

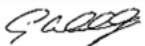
Executive Decision Reference Number – COD23 24/25

Decision	
1	Title of decision: Variation 56 of contract PEO 16175 to allow for payment of the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) awards for 2024-25 to Alliance partners.
2	Decision maker: Gary Walbridge (Strategic Director for Adults, Health and Communities)
3	Report author and contact details: Dominique Slaney (Senior Commissioning Officer) Dominique.slaney@plymouth.gov.uk
4a	Decision to be taken: To vary contract PEO 16175 to allow for payment of the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) awards for 2024-25 to Alliance partners, at a value of £2,044,132.
4b	Reference number of original executive decision or date of original committee meeting where delegation was made: Cabinet 11 March 2024: The award of future contract variations up to the value of £3 million per variation, as a result of Grant funding (including, but not limited to, RSI and SSMTRG) within the period of the contract be delegated to the Strategic Director in consultation and agreement with the Cabinet Member for Housing, Cooperative Development and Communities and the Cabinet Member for Health and Adult Social Care.
5	Reasons for decision: A contract variation is required to ensure that the services funded by the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) 2024-2025 allocation are provided in line with the December 2021 National Drugs Strategy – From Harm to Hope. This proposal will ensure that, during this key time of strategic development and in the pandemic recovery, drug and alcohol treatment can be delivered, sustained and further expanded from both a best for people and commissioning perspective to continue delivering positive outcomes for Plymouth residents.
6	Alternative options considered and rejected: The following options have been considered and rejected: Allow the Contract Extension and Variations for a lesser sum This option would not allow the services to be delivered that were described in our Drug Strategy Plan submitted to the Office of Health Improvement Disparities (OHID). This would require unspent allocated funds to be returned to OHID with the reputational damage and penalties for

	<p>future funding allocations that would result. Services are already being delivered under this funding stream for 23/24.</p> <p>Do not extend or vary the contract</p> <p>It is inappropriate to undergo a new procurement process to start a new contract for delivery of services of this level of complexity in this current (or following) financial year. The funds allocated for 2024/25 must be spent by 31 March 2025. In addition, the funding available relates to funding plans agreed by OHID which specify the existing provider partners who have been delivering Substance Use Treatment Services under this grant funding stream. This option would therefore result in the inability of Plymouth City Council to meet its statutory duty to take appropriate steps to address the needs of people experiencing / or at risk of homelessness and people using alcohol and substances.</p>			
7	<p>Financial implications and risks:</p> <p>The current core contract value of the Complex Needs Alliance Contract is - £6,308,747 / annum of which £3,528,281 comes from the Public Health Budget (Office of the Director of Public Health); the remaining balance comes from Strategic Co-operative Commissioning and Community Connections.</p> <p>Since the original contract was awarded in 2019 sources of additional grant funding have become available and this has meant that the budget for the service has fluctuated to reflect this. For the purpose of this paper relevant examples are:</p> <p>Under the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) funding stream, £2,044,132 has been allocated to delivery partners within the Plymouth Alliance, for the financial year 24/25; This grant is to support the improvements described in the December 2021 drug strategy. Allocations for 24 25 have now received departmental and HM Treasury approvals (via OHID). This grant is for increased drug and alcohol treatment services and is dependent on the Council maintaining existing investment in local council (20/21) investment in drug and alcohol treatment.</p> <p>The core budget for the Alliance is built into the Council's MTFP and reviewed regularly as part of this process to ensure that key objectives are being met. Additional projects are agreed as and when grant funding becomes available, for the duration of that funding.</p> <p>The money provided under the SSMTRG funding stream is ringfenced allocated funding there is no additional risk to core budget.</p>			
8	<p>Is the decision a Key Decision? (please contact Democratic Support for further advice)</p>	Yes	No	Per the Constitution, a key decision is one which:
			X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
		X		in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million annually

			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
8b	If yes, date of publication of the notice in the Forward Plan of Key Decisions		19/03/2024	
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:		<p>This proposal relates to the following parts of the Corporate Plan and Plymouth Plan:</p> <p>Corporate Plan – Keeping adults, children and communities safe.</p> <p>Plymouth Plan – linked to a Welcoming City and a Healthy City, through addressing health inequalities and long-term health conditions, ensuring people feel safe and have the home they need.</p>	
10	Please specify any direct environmental implications of the decision (carbon impact)		<p>The services within the Alliance are delivered in Plymouth and aim to ensure that those using them can receive the help they need as close to home as possible, to minimise the need for any unnecessary travel.</p> <p>The project has been assessed to have neutral Environmental and Climate Impact.</p> <p>A Climate Impact Assessment is attached.</p>	
Urgent decisions				
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support for advice)
		No	X	(If no, go to section 13a)
12a	Reason for urgency:			
12b	Scrutiny Chair signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
13a	Which Cabinet Member's portfolio does this decision relate to?	<p>Councillor Chris Penberthy (Cabinet Member for Housing, Cooperative Development and Communities)</p> <p>Councillor Mary Aspinall (Cabinet Member for Health and Adult Social Care)</p>		
13b	Date Cabinet Member consulted	09/10/2024		

I3c	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	X	(If no go to section I4)
I3d	Which other Cabinet member's portfolio is affected by the decision?	N/A		
I3e	Date other Cabinet member(s) consulted	N/A		
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes		If yes, please discuss with the Monitoring Officer
		No	X	
I5	Which Corporate Management Team member has been consulted?	Name	Gary Walbridge	
		Job title	(Strategic Director for Adults, Health and Communities)	
		Date consulted	26/03/2025	
Sign-off				
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	JS107 24/25	
		Finance (mandatory)	HS.24.25.18	
		Legal (mandatory)	LS/KT/2110/24724	
		Human Resources (if applicable)	n/a	
		Corporate property (if applicable)	n/a	
		Procurement (if applicable)	BY/SC/059/ED/CA/0724	
Appendices				
I7	Ref.	Title of appendix		
	A	Briefing report for publication		
	B	Equalities Impact Assessment		
	C	Climate Impact Assessment		
Confidential/exempt information				
I8a	Do you need to include any confidential/exempt information?	Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in I8b below.
		No	X	
		Exemption Paragraph Number		

		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title: N/A							
Background Papers								
19	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
N/A								
Council Officer Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.</p>							
Signature				Date of decision		26 March 2025		
Print Name		Gary Walbridge (Strategic Director for Adults, Health and Communities)						

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COMPLEX NEEDS ALLIANCE CONTRACT



I. BACKGROUND

The Complex Needs Alliance Contract provides services delivered by The Plymouth Alliance. The Plymouth Alliance, (TPA), is made up of seven partner organisations; BCHA, Hamoaze, Harbour, Livewell, PATH, Shekinah and The Zone, who are contracted as an Alliance so that these suppliers share responsibility with the Council for achieving outcomes and are mutually supportive, making decisions based on the best outcome for the service user. TPA commission a further five sub-contractors to the main contract, (CC Housing, Livewest, Salvation Army, Westward Housing and Young Devon). The contract was awarded in 2019.

The vision of TPA is to improve the systems responding to those experiencing multiple disadvantage and experiencing complex lives, supporting the whole person to meet their aspirations and to participate in and contribute to all aspects of life. This is a key preventative collaboration for the city and needs to be aligned to the city's core priorities under the Corporate Plan: Working with the Police to tackle crime and anti-social behaviour; Working with the NHS to provide better access to health, care and dentistry; and Keeping children, adults and communities safe. The specific aims of the Alliance are to:

- Enable Plymouth City Council to meet its statutory requirements and to take appropriate steps to improve the outcomes of people at risk of homelessness, people with problems in relation to substance and alcohol use and with complex needs;
- Reduce the numbers of people sleeping rough for the first time;
- Support those currently sleeping rough to move off the streets;
- Support those in temporary accommodation to retain their placements and find move-on accommodation opportunities;
- Reduce the number of drug related deaths, both in and out of treatment;
- Increase the number of treatment places;
- Improve the capacity and quality of drug & alcohol treatment services by reducing caseloads and increasing the professional staff mix;
- Increase the number of all adults in 'structured treatment';
- Increase the number of prison leavers with a substance misuse issue engaging in community treatment 3 weeks after release;
- Monitor progress and develop organic reflexive system responses to meet presenting needs;

2. THE LOCAL SYSTEM

Plymouth City Council has a statutory obligation under the Homelessness Reduction Act 2017 to assess and provide services to those who are homeless or threatened with homelessness. TPA is commissioned to provide a system response and the delivery of homelessness related prevention services and for services for the treatment of drug & alcohol use (including dependency). Working with Plymouth City Council, the named seven contractors and five sub-contractors co-produce, co-ordinate and provide a range of accommodation and support services for people experiencing multiple disadvantage and facing complex lives.

Interventions provided under the Alliance include, advice and information, ongoing support and treatment, access to a range of meaningful activities and group work, a variety of sustainable temporary and longer term accommodation and an opportunity to reduce social isolation. The

Alliance model is focused on creating systemic change; changes to culture, funding structures, commissioning and policy which supports new ways of working together.

Context of COVID-19

Since the COVID-19 pandemic began, the impact on people with complex lives has been significant; from needing to rapidly accommodate those who were rough sleeping during 'Everyone In', to continuing 'business as usual', ensuring that the most vulnerable have access to essential support including prescribing interventions.

In addition to the pressures that COVID-19 has presented, there is a wider context of the following challenges:

- A national increase in alcohol and drug related deaths;
- Inadequate provision of residential rehabilitation placements;
- An identified need for increased integration and improved care pathways between the criminal justice settings and drug treatment;
- An increasing number of homelessness presentations, both single people and families;
- Rising rents and increasing gap with Local Housing Allowance (LHA) – less affordable accommodation to move people onto, increasing the length of time in emergency and temporary accommodation;
- Relative reduction in benefits – as accommodation and day to day essentials and utilities become increasingly unaffordable;
- Complexity of need including adult social care needs, requiring an enhanced offer to traditional housing support;
- Increased number of unregulated exempt supported accommodation provision - different levels of accommodation standards and ability to support people with complex needs appropriately;
- Decreasing availability of social housing;
- Projected further increases in the number of homelessness presentations;

3. CURRENT SERVICE DELIVERY

Despite the national challenges outlined above, the Plymouth Alliance have met the needs of thousands of people over the last 5 years and continue to work as a system response and bring added value to services for those experiencing multiple disadvantage and complex lives, responding to demand and needs. Achievements of the Alliance include: -

- **Throughout April 2022 – 2023**

- **Harbour**

- 91 Brief Intervention Treatments Offered
 - 775 Naloxone Kits provided across the City
 - 1646 Customers who received structure treatment plans
 - 253,984 syringes provided across the city
 - 7 New Needles Syringe Programmes opened across the city
 - Launched a Safer Streets 4 Project
 - A successful pilot of crack pipe exchange scheme began
 - Drug related deaths across the city fell in comparison with 21/22

- **PATH**

- 149 Households were supported to access privately rented accommodation
 - 75 Rough Sleepers received on-going support from the MARS Team
 - 25 were supported into accommodation

- The Housing Information, Signposting and Support Service ~(HISS) worked with 357 people throughout the year, of these
 - 61 were signposted to other services
 - 13 secured a private rented tenancy and were supported to maintain it
 - 21 secured a social housing tenancy and were supported to maintain it
 - 9 were supported to maintain their current tenancy
 - 34 secured temporary accommodation
 - 3 were supported into long stay care homes/hospice
- 844 people received support from the advice line
 - 126 of these callers were offered a case worker
- **Hamoaze House**
 - 109 Adults supported
 - 66 Family Members attending the Affected Others Group
 - 127 people accessed the Night Shelter
- **Shekinah**
 - Provided day services including support, access to showers and GP outreach
 - Day services now extended to 7 mornings per week
 - 118 People supported by Shekinah's training team
 - 111 Learners achieved accredited qualifications
 - Carpentry Course created and delivered at Devonport House
 - Delivered Mentor L2 training to all new Peer Researchers
- **BCHA**
 - 231 Units of accommodation were provided including 27 family units
 - 68 households were supported by the Families Outreach Team
 - 127 people supported by the B&B Support Workers
 - 467 individual lets were accommodated
 - 233 people supported by the Hospital Discharge Service
- **The Zone**
 - 565 Young People seen throughout the period
 - 526 presented via drop-in resulting in 4,197 separate contacts
 - Average caseload of 48 – 66 with contacts totalling 2,402 hours
 - 201 External enquiries for specialist support
 - 65 young people referred for advocacy and support
- **Livewell**
 - Drop-in Clinics saw 18 clients / week
 - 4 new staff members recruited to the Complex Needs Team
 - Physical Health Clinics developed
 - Rapid Access to Treatment process supported 750 clients
- **Throughout April 2023 – Current**
 - Shekinah (Day Centre Support for Homelessness Provision) – has moved to Stonehouse Creek to a new building. Stonehouse Creek is a community space offering a wide range of services to members of the local community, including those who are rough sleeping. Shekinah has moved to an open access building which seeks to become a place with a wider purpose; positive for those attending, and for Plymouth as a whole.

- Plymouth Night Shelter opened its doors once again in October providing 12 safe spaces for those rough sleeping. Delivered in partnership with Hamoaze House and BCHA, customers are provided with their own individual space to sleep, with some communal space to prepare food and shower. Throughout the three-month period October - December 23, the Night Shelter accommodated 70 people away from the streets and resulted in 12 people having positive move on into more permanent accommodation.
- As an addition to existing supported temporary accommodation provision, BCHA recently opened Beaumont House – a 6-bedroom male only recovery project for men who want to engage in recovery from alcohol and substance use and who are currently experiencing homelessness.
- The Salvation Army have opened and are providing The Hope Bereavement Support Café; a safe and confidential space for anyone who has lost loved ones as a result of alcohol or drug related deaths.
- PATH are offering free Tenancy Training for staff.
- TPA are working with a national company to apply to research the working of The Plymouth Alliance and gain an understanding of the impact of Alliance Contracting with the aim of encouraging other local authorities to consider this model of commissioning.
- Data from the Office for National Statistics (ONS) illustrates a significant decline in the number of drug related deaths in Plymouth in 2022 compared to the previous year (a 66.6% decline) – this decline was not matched in national statistics and reflects the positive impact of the work of the Alliance in supporting people who use substances.

Plymouth - Deaths related to	2022	2021	2020
Drug MISUSE	17	27	28
Drug poisoning	31	45	40

4. USE OF ADDITIONAL FUNDING

Supplementary Drug and Alcohol Treatment Services

Drug & Alcohol treatment and support services across Plymouth are currently provided by a collaboration between the following partners of the Plymouth Alliance (their respective current core budget allocations in relation to these services is detailed below):

- Harbour £1,739,722
- Livewell £976,809
- Hamoaze House £336,912
- Shekinah £130,444

Supplemental funding from the Supplementary Substance Misuse Treatment and Recovery Grant (SSMTRG) will allow for additional services in relation to drug and alcohol treatment and support services. Additional sums payable to the above partners as a result of this expanded service delivery for **2024/5** are proposed as follows:

- Harbour **£723,026**

• Livewell	£840,184
• Hamoaze House	£335,922
• Shekinah	£78,000
• The Zone	£67,000
Total	<u>£2,044,132</u>

These sums will be distributed across the Alliance (as outlined above) to provide further additional Drug & Alcohol treatment and support services.

Harbour

Harbour are a Plymouth based substance misuse charity. They provide drug and alcohol support services to people with Complex Lives. For over 30 years they have helped people to realise they are not alone and that they have the power to make positive changes in their lives. Additional Supplementary Substance Misuse Treatment and Recovery Grant funding will provide expanded delivery covering the costs of specialist naloxone development programmes, a manager, a harm reduction outreach co-ordinator, specialist alcohol and support workers, criminal justice workers and business support.

Livewell

Livewell Southwest is an independent, award-winning social enterprise providing integrated health and social care services for people across Plymouth, South Hams, and West Devon. Livewell provide a range of health-related services under the Alliance contract. The Supplementary Substance Misuse Treatment and Recovery Grant additional funding will cover the cost of an additional nurse practitioner, specialist pharmacist, pharmacist nurse practitioner, Nurse manager, Psychologist, Detox nurses, Support workers, dual diagnosis support workers, consultant psychiatrist, specialist addiction doctor, specialist GP and a medical secretary.

Hamoaze House

Hamoaze House are a local charity that provide opportunities for support to adults, families, individuals, and young people whose lives are affected either directly or indirectly by problematic relationships with alcohol and other substances. Hamoaze House provide a range of day service and counselling opportunities. The SSMTRG additional funding will cover the cost of additional substance misuse day services workers, a peer support co-ordinator, a Day Services Manager, a Community Manager, a Youth Substance Misuse Support worker and maintain the uplift to pay across the day service.

Shekinah


Shekinah is a charity providing support to individuals to find accommodation, improve their physical and mental wellbeing, provide training and personal development opportunities, and give practical support to find employment. The SSMTRG additional funding will cover the cost of an additional workforce trainer and a skills and employment trainer.

The Zone

The Zone is a charity who provide information and support to young people for mental health, sexual health, housing, and victim support. The additional funding will cover the cost of two youth support early intervention workers, focusing on supporting young people who are at risk of homelessness and with emotional health needs as an early intervention which will reduce the risk of substance use in future.

EQUALITY IMPACT ASSESSMENT – [COMPLEX NEEDS ALLIANCE PEO 16175 RSDATG 24 25]

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Dominique Slaney	Department and service:	Integrated Commissioning	Date of assessment:	21 May 2024
Lead Officer: Head of Service, Service Director, or Strategic Director.	Emma Crowther/Service Director	Signature:		Approval date:	23 rd July 2024
Overview:	<p>The Complex Needs Alliance Contract includes services delivered by The Plymouth Alliance. The Plymouth Alliance, (TPA), is made up of seven partner organisations; BCHA, Hamoaze, Harbour, Livewell, PATH, Shekinah and The Zone, who are contracted as an Alliance so that these suppliers share responsibility with the Council for achieving outcomes and are mutually supportive, making decisions based on the best outcome for the service user. TPA commission a further five sub-contractors to the main contract, (CC Housing, Livewest, Salvation Army, Westward Housing and Young Devon). The contract was awarded in 2019 for a period of 5 years, plus an option to extend for a further 5 years (2+2+1).</p> <p>The Plymouth Alliance provides services for adults and young people at risk of / or experiencing homelessness and who may also have support needs in relation to mental health, substance, and/or alcohol use, offending and risk of exploitation.</p> <p>The vision of TPA is to improve the systems responding to those experiencing multiple disadvantage and experiencing complex lives, supporting the whole person to meet their aspirations and to participate in and contribute to all aspects of life. This is a key preventative collaboration for the city and needs to be aligned to the city's core priorities under the Corporate Plan: Working with the Police to tackle crime and anti-social behaviour; Working with the NHS to provide better access to health, care, and dentistry; and Keeping children, adults, and communities safe.</p>				

	This briefing recommends a variation of the current contract linked to the Supplementary Substance Misuse & Treatment Grant Funding paid via Public Health. The funding will support the provision of additional staffing, including specialist nurses and psychologist/psychiatric support.
Decision required:	This EIA will accompany the Complex Needs Alliance Contract Variation SSMTRG 24 25 Briefing Report, which will be considered by the Strategic Director for People in consultation and agreement with the Cabinet Member for Housing, Cooperative Development and Communities and the Cabinet Member for Health and Adult Social Care.

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	X
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	X
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	X
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The proposal is for increased funding for Drug & Alcohol Treatment Services and thus will bring additional support to Communities in Plymouth, including those with vulnerabilities who are more likely to be marginalised.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
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Age	<p>Plymouth</p> <ul style="list-style-type: none">• 16.4 per cent of people in Plymouth are children aged under 15.• 65.1 per cent are adults aged 15 to 64.• 18.5 percent are adults aged 65 and over.• 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none">• 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.• 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none">• 17.4 per cent of people are aged 0 to 14.• 64.2 per cent of people are aged 15 to 64.• 18.4 per cent of people are aged 65 and over. <p>(2021 Census)</p>	None	N/A	

<p>Care experienced individuals</p> <p>(Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).</p>	<p>It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.</p> <p>The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.</p> <p>In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).</p> <p>There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.</p>	None	N/A	
<p>Disability</p>	<p>9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.</p> <p>12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)</p>	None	N/A	

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	None	N/A	
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	None	N/A	
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	None	N/A	

Race	<p>In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)</p> <p>People with a mixed ethnic background comprised 1.8 per cent of the population. 1 per cent of the population use a different term to describe their ethnicity (2021 Census)</p> <p>92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).</p>	None	N/A	
Religion or belief	<p>48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).</p> <p>Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).</p>	None	N/A	
Sex	<p>51 per cent of our population are women and 49 per cent are men (2021 Census).</p>	None	N/A	
Sexual orientation	<p>88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).</p>	None	N/A	

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

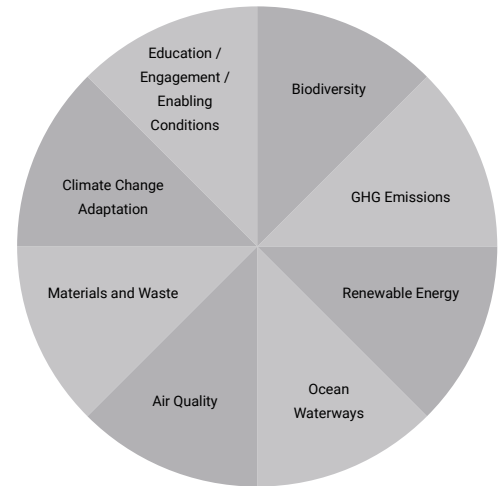
Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	N/A – There are no negative Human Rights Implications as a result of the continuation of this project.	N/A	

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none">▪ promote equality, diversity and inclusion▪ facilitate community cohesion▪ support people with different backgrounds and lived experiences to get on well together	<p>The funding for this project will allow the continued and expanded support for individuals across Plymouth experiencing Complex Lives, as such this project will continue to support individuals from marginalised communities and supporting individuals at risk of homelessness and/or requiring Drug & Alcohol Treatment Services.</p> <p>All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation.</p>	N/A	
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation.	N/A	

Build and develop a diverse workforce that represents the community and citizens it serves.	All Partners within the Alliance operate recruitment operations that support the Implementation of Our People Strategy 2020-2024. People with lived experience are invited to apply for all positions.	N/A	
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	All Partners within the Alliance operate safeguarding and training policies to address any risks to potential staff and / or service users around any criminal activity including potential hate crime.	N/A	

Complex Needs Alliance Contract SSMTRG 24 25



Assessment ID: COM119

Assessment Author: Dominique Slaney

Assessment Initial Summary:

Proposal to vary the Complex Needs Alliance Contract between Plymouth City Council and The Plymouth Alliance (TPA) (PEO 16175) for the delivery of a broad range of statutory and non statutory interventions in relation to people who use substances or alcohol and who may have support needs in relation to homelessness, mental health and risk of exploitation.

Assessment Final Summary:

This assessment has indicated there will be no net change to climate as a result of the commissioning of services to support people in relation to alcohol and substance use.

Biodiversity Score: 2

Biodiversity Score Justification: There will be a limited net change to the impact on biodiversity from the continued and expanding commissioning of these services as the services will use additional staff across the city, however this is mitigated by the fact that these staff will use existing buildings within the city for delivery.

Biodiversity Score Mitigate: Yes

Biodiversity Revised Score: 3

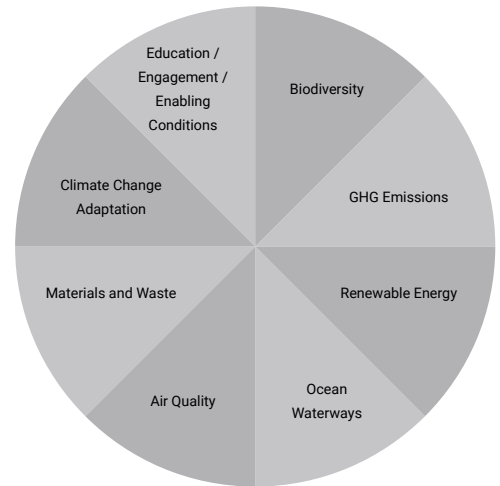
Biodiversity Revised Score Justification: Although additional staff will be based in the city they will be using existing infrastructure and buildings within the city so there is no additional impact on biodiversity.

GHG Emissions Score: 3

GHG Emissions Score Justification: There will be no net changes to the impact on greenhouse gas emissions from the continued and expanding commissioning of these services as the services will use existing buildings and infrastructure within the city for the delivery of services. There is potential for staff to move around to various community settings but this will be offset by individuals not having to travel so far to access treatment.

GHG Emissions Score Mitigate: No

Complex Needs Alliance Contract SSMTRG 24 25



Renewable Energy Score: 3

Renewable Energy Score Justification: There will be no net changes to the impact on renewable energy from the continued and expanded delivery of these services as the services will use existing buildings and infrastructure within the city.

Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 2

Ocean and Waterways Score Justification: There will be minor negative impact on oceans and waterways from the continued and expanded commissioning of these services as additional staff will be based within the services that will use existing buildings within the city for the delivery of services.

Ocean and Waterways Score Mitigate: Yes

Ocean and Waterways Revised Score: 3

Ocean and Waterways Revised Score Justification: Although additional staff will be based within the existing buildings these staff will have moved from other premises or services to deliver these expanded services, thus their presence and use of facilities would have occurred elsewhere in any event. Thus the net impact is reduced to zero.

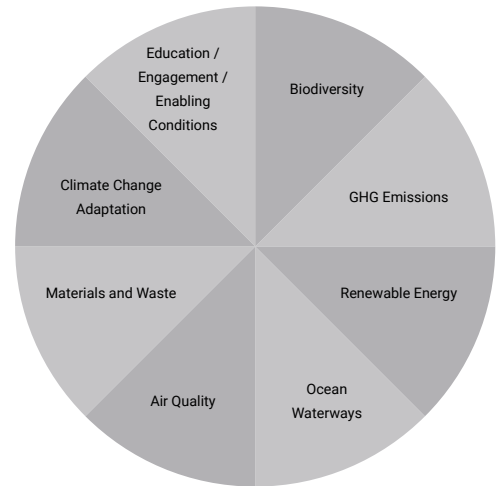
Air Quality Score: 3

Air Quality Score Justification: There will be no net changes to air quality from the continued and expanded delivery of these services as the services will use existing buildings within the city for delivery. There is potential for staff to move around more to various community settings but this will be offset by individuals not having to travel so far to access treatment.

Air Quality Score Mitigate: No

Materials and Waste Score: 2

Complex Needs Alliance Contract SSMTRG 24 25



Materials and Waste Score Justification: There will be minor limited impact to materials and waste volumes at the locales of service delivery within the city due to the additional staff members being recruited.

Materials and Waste Score Mitigate: Yes

Materials and Waste Revised Score: 3

Materials and Waste Revised Score Justification: Any waste generated by the presence of additional staff within the city will be mitigated by the waste generation saved by the individuals no longer creating waste in an alternative location. Thus the net impact of this increased service provision will be neutral.

Climate Change Adaptation Score: 3

Climate Change Adaptation Score Justification: There will be no net change to climate change impacts or to Plymouth's resilience or vulnerability to the anticipated effects of climate change from the continued and expanded delivery of these services as the services will use existing buildings within the city for delivery.

Climate Change Adaptation Score Mitigate: No

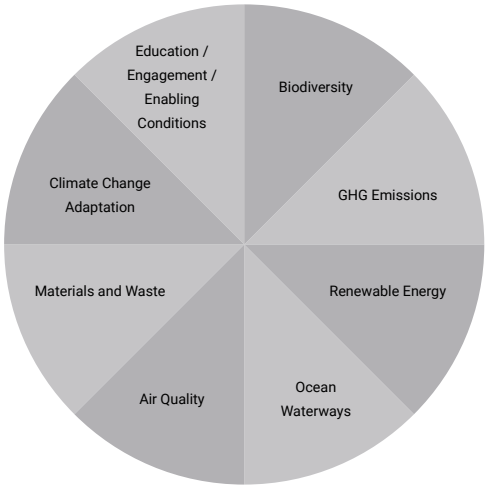
Education / Engagement / Enabling Conditions Score: 3

Education / Engagement / Enabling Conditions Score Justification: These services have been commissioned to provide drug & alcohol treatment and support services; they have not been commissioned to educate and / or engage on the impact of climate change.

Education / Engagement / Enabling Conditions Score Mitigate: No

Wheel Key

Complex Needs Alliance Contract SSMTRG 24 25



- Long lasting or severe negative impact
- Short term or limited negative impact
- No impact or neutral impact
- Short term or limited positive impact
- Long lasting or extensive positive impact

EXECUTIVE DECISION

made by a Council Officer



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

Executive Decision Reference Number – COD24 24/25


Decision	
1	Title of decision: Variation number 57 of contract PEO 16175 to allow for payment of RSI (Rough Sleeping Initiative) Funding for 2024 -2025, plus Variation number 59 and 65 to allow for payment of SHAP (Single Homelessness Accommodation Programme) Funding for 2024-2025
2	Decision maker: Gary Walbridge (Strategic Director for Adults, Health and Communities)
3	Report author and contact details: Dominique Slaney (Senior Commissioning Officer) Dominique.slaney@plymouth.gov.uk
4a	Decision to be taken: <ol style="list-style-type: none"> To vary contract PEO 16175 to allow for payment of £1,106,851 RSI (Rough Sleeping Initiative) grant allocation for 2024 – 2025. To vary contract PEO 16175 to allow for onward payment of £1,274,587 SHAP (Single Homelessness Accommodation Programme) grant funding from the Department of Levelling Up Housing & Communities (DLUHC) (now the Ministry of Housing, Communities and Local Government (MHCLG)) allocation for 2024 -2028.
4b	Reference number of original executive decision or date of original committee meeting where delegation was made: <p>The Cabinet decision on 11 March 2024 confirmed that the award of future contract variations up to the value of £3 million per variation, as a result of Grant funding (including, but not limited to, RSI and SSMTRG) within the period of the contract be delegated to the Strategic Director in consultation and agreement with the Cabinet Member for Housing, Cooperative Development and Communities and the Cabinet Member for Health and Adult Social Care.</p>
5	Reasons for decision: <p>A contract variation is required to extend the core contract and to ensure that the services funded by the Rough Sleeping Initiative (RSI) 2024-2025 allocation are provided in line with the Rough Sleeping Plan submitted to DLUHC. In addition Alliance partners and PCC were successful in bids to the SHAP programme and were awarded both Capital and Revenue funding under this programme. This proposal seeks to further passport the SHAP revenue funding awarded as a result of those successful bids, to the Alliance partners responsible for the delivery of the services.</p> <p>This proposal will ensure that, during this key time of strategic development and in the pandemic recovery, support to people experiencing homelessness and / or Rough Sleeping can</p>

	continue to be delivered and expanded upon from both a best for people and commissioning perspective to continue delivering positive outcomes for Plymouth residents.
6	<p>Alternative options considered and rejected:</p> <p>Allow the Contract Extension and Variations for a lesser sum-</p> <p>This option would not allow the services to be delivered that were described in our Rough Sleeping Plan submitted to the Department of Levelling Up Housing & Communities (DLUHC), nor our bids under the Single Homelessness Accommodation Programme. This would require unspent allocated funds to be returned to DLUHC. Services are already being delivered under the RSI funding streams for 24/25 as this funding continues service delivery for a further one year period.</p> <p>Do not extend or vary the contract-</p> <p>It is inappropriate to undergo a new procurement process to start a new contract for delivery of services of this level of complexity in this current financial year given that the funds allocated for 2024/25 must be spent by 31 March 2025. In addition, the funding available relates to funding plans agreed by DLUHC which specify the existing provider partners who have been delivering Rough Sleeping Services under this grant funding stream and funding award to partners as a result of successful bids to the Single Homelessness Accommodation Programme in which the partners are the named provider and co-bidder. This option would therefore result in the inability of Plymouth City Council to meet its statutory duty to take appropriate steps to address the needs of people experiencing / or at risk of homelessness and to deliver the projects funded under the successful SHAP bids.</p>
7	<p>Financial implications and risks:</p> <p>The current core contract value of the Complex Needs Alliance Contract is - £6,308,747 / annum of which £3,528,281 comes from the Public Health Budget (Office of the Director of Public Health); the remaining balance comes from Strategic Co-operative Commissioning and Community Connections.</p> <p>Since the original contract was awarded in 2019, sources of additional grant funding have become available and this has meant that the budget for the service has fluctuated to reflect this. For the purpose of this paper relevant examples are:</p> <p>Under the Rough Sleeping Initiative (RSI5) funding stream, £1,106,851 has been allocated to delivery partners within the Plymouth Alliance, for the financial year 24/25; This grant is to support the services described in the Rough Sleeping Plan. Allocations for 24 25 have received departmental and HM Treasury approvals (via DLUHC now the MHCLG). This grant is for continued Rough Sleeping Services, and is dependent on the Council maintaining existing investment in local council (20/21) investment in Rough Sleeping Services.</p> <p>The core budget for the Alliance is built into the Council's MTFP and reviewed regularly as part of this process to ensure that key objectives are being met. Additional projects are agreed as and when grant funding becomes available, for the duration of that funding.</p> <p>The money provided under the RSI funding stream is ringfenced allocated funding there is no additional risk to core budget.</p> <p>As mentioned above, Plymouth City Council, alongside Alliance partners, was successful in a number of bids to the Single Homelessness Accommodation Programme in 2023. This</p>

	<p>programme provides both capital and revenue funding for additional single accommodation provision across the city. Funding was awarded to Young Devon for an additional 51 accommodation units for young people, to PATH for 12 additional accommodation units for Rough Sleepers and to PCC via BCHA for 10 units of single accessible accommodation. Revenue funding has been allocated to these providers in order to provide the staffing necessary for these additional supported accommodation placements. (The Capital Funding has been dealt with via an alternative Cabinet process). The Revenue Funding awarded to these providers under the successful SHAP bids amounts to £1,274,587 for the period 01 April 24 – 31 March 28.</p> <p>The money provided under the SHAP funding stream is ringfenced allocated funding there is no additional risk to core budget.</p>			
8	<p>Is the decision a Key Decision? (please contact Democratic Support for further advice)</p>	Yes	No	<p>Per the Constitution, a key decision is one which:</p>
			X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
		X		in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
8b	<p>If yes, date of publication of the notice in the Forward Plan of Key Decisions</p>	19/03/2024		
9	<p>Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:</p>	<p>This proposal relates to the following parts of the Corporate Plan and Plymouth Plan: Corporate Plan – Keeping adults, children and communities safe. Plymouth Plan – linked to a Welcoming City and a Healthy City, through addressing health inequalities and long-term health conditions, ensuring people feel safe and have the home they need.</p>		
10	<p>Please specify any direct environmental implications of the decision (carbon impact)</p>	<p>The services within the Alliance are delivered in Plymouth and aim to ensure that those using them can receive the help they need as close to home as possible, to minimise the need for any unnecessary travel.</p> <p>The project has been assessed to have neutral Environmental and Climate Impact.</p>		

Urgent decisions				
I1	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support for advice)
		No	X	(If no, go to section I3a)
I2a	Reason for urgency:			
I2b	Scrutiny Chair signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
I3a	Which Cabinet Member's portfolio does this decision relate to?	Councillor Chris Penberthy (Cabinet Member for Housing, Cooperative Development and Communities) Councillor Mary Aspinall (Cabinet Member for Health and Adult Social Care)		
I3b	Date Cabinet Member consulted	09 October 2024		
I3c	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	X	(If no go to section I4)
I3d	Which other Cabinet member's portfolio is affected by the decision?	N/A		
I3e	Date other Cabinet member(s) consulted	N/A		
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes		If yes, please discuss with the Monitoring Officer
		No	X	
I5	Which Corporate Management Team member has been consulted?	Name	Gary Walbridge	
		Job title	Strategic Director for Health, Adults and Communities	
		Date consulted	26/03/2025	
Sign-off				
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	JS108 24/25	

		Finance (mandatory)	HS 24.25.19					
		Legal (mandatory)	LS / 2881 / KT / 6924					
		Human Resources (if applicable)	N/A					
		Corporate property (if applicable)	N/A					
		Procurement (if applicable)	DF 001/BY/0924					
Appendices								
17	Ref.	Title of appendix						
	A	Briefing report for publication						
	B	Equalities Impact Assessment						
	C	Climate Impact Assessment						
Confidential/exempt information								
18a	Do you need to include any confidential/exempt information?	Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in 18b below.				
		No	X					
		Exemption Paragraph Number						
		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title:							
Background Papers								
19	Please list all unpublished, background papers relevant to the decision in the table below. Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
N/A								
Council Officer Signature								
20	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between							

	people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.		
Signature		Date of decision	26 March 2025
Print Name	Gary Walbridge (Strategic Director for Adults, Health and Communities)		

COMPLEX NEEDS ALLIANCE CONTRACT

People Directorate



I. BACKGROUND

The Complex Needs Alliance Contract provides services delivered by The Plymouth Alliance. The Plymouth Alliance, (TPA), is made up of seven partner organisations; BCHA, Hamoaze, Harbour, Livewell, PATH, Shekinah and The Zone, who are contracted as an Alliance so that these suppliers share responsibility with the Council for achieving outcomes and are mutually supportive, making decisions based on the best outcome for the service user. TPA commission a further five sub-contractors to the main contract, (CC Housing, Livewest, Salvation Army, Westward Housing and Young Devon). The contract was awarded in 2019.

The vision of TPA is to improve the systems responding to those experiencing multiple disadvantage and experiencing complex lives, supporting the whole person to meet their aspirations and to participate in and contribute to all aspects of life. This is a key preventative collaboration for the city and needs to be aligned to the city's core priorities under the Corporate Plan: Working with the Police to tackle crime and anti-social behaviour; Working with the NHS to provide better access to health, care and dentistry; and Keeping children, adults and communities safe. The specific aims of the Alliance are to:

- Enable Plymouth City Council to meet its statutory requirements and to take appropriate steps to improve the outcomes of people at risk of homelessness, people with problems in relation to substance and alcohol use and with complex needs;
- Reduce the numbers of people sleeping rough for the first time;
- Support those currently sleeping rough to move off the streets;
- Support those in temporary accommodation to retain their placements and find move-on accommodation opportunities;
- Reduce the number of drug related deaths, both in and out of treatment;
- Increase the number of treatment places;
- Improve the capacity and quality of drug & alcohol treatment services by reducing caseloads and increasing the professional staff mix;
- Increase the number of all adults in 'structured treatment';
- Increase the number of prison leavers with a substance misuse issue engaging in community treatment 3 weeks after release;
- Monitor progress and develop organic reflexive system responses to meet presenting needs;

2. THE LOCAL SYSTEM

Plymouth City Council has a statutory obligation under the Homelessness Reduction Act 2017 to assess and provide services to those who are homeless or threatened with homelessness. TPA is commissioned to provide a system response and the delivery of homelessness related prevention services and for services for the treatment of drug & alcohol use (including dependency). Working with Plymouth City Council, the named seven contractors and five sub-contractors co-produce, co-ordinate and provide a range of accommodation and support services for people experiencing multiple disadvantage and facing complex lives.

Interventions provided under the Alliance include, advice and information, ongoing support and

treatment, access to a range of meaningful activities and group work, a variety of sustainable temporary and longer-term accommodation and an opportunity to reduce social isolation. The Alliance model is focused on creating systemic change; changes to culture, funding structures, commissioning and policy which supports new ways of working together.

Context of COVID-19

Since the COVID-19 pandemic began, the impact on people with complex lives has been significant; from needing to rapidly accommodate those who were rough sleeping during 'Everyone In', to continuing 'business as usual', ensuring that the most vulnerable have access to essential support including prescribing interventions.

In addition to the pressures that COVID-19 has presented, there is a wider context of the following challenges:

- A national increase in alcohol and drug related deaths;
- Inadequate provision of residential rehabilitation placements;
- An identified need for increased integration and improved care pathways between the criminal justice settings and drug treatment;
- An increasing number of homelessness presentations, both single people and families;
- Rising rents and increasing gap with Local Housing Allowance (LHA) – less affordable accommodation to move people onto, increasing the length of time in emergency and temporary accommodation;
- Relative reduction in benefits – as accommodation and day to day essentials and utilities become increasingly unaffordable;
- Complexity of need including adult social care needs, requiring an enhanced offer to traditional housing support;
- Increased number of unregulated exempt supported accommodation provision - different levels of accommodation standards and ability to support people with complex needs appropriately;
- Decreasing availability of social housing;
- Projected further increases in the number of homelessness presentations;

3. CURRENT SERVICE DELIVERY

Despite the national challenges outlined above, the Plymouth Alliance have met the needs of thousands of people over the last 5 years and continue to work as a system response and bring added value to services for those experiencing multiple disadvantage and complex lives, responding to demand and needs. Achievements of the Alliance include: -

- **Throughout April 2022 – 2023**
 - **Harbour**
 - 91 Brief Intervention Treatments Offered
 - 775 Naloxone Kits provided across the City
 - 1646 Customers who received structured treatment plans
 - 253,984 syringes provided across the city
 - 7 New Needles Syringe Programmes opened across the city
 - Launched a Safer Streets 4 Project
 - A successful pilot of crack pipe exchange scheme began
 - Drug related deaths across the city fell in comparison with 21/22
 - **PATH**
 - 149 Households were supported to access privately rented accommodation
 - 75 Rough Sleepers received on-going support from the MARS Team

- 25 were supported into accommodation
- The Housing Information, Signposting and Support Service ~(HISS) worked with 357 people throughout the year, of these
 - 61 were signposted to other services
 - 13 secured a private rented tenancy and were supported to maintain it
 - 21 secured a social housing tenancy and were supported to maintain it
 - 9 were supported to maintain their current tenancy
 - 34 secured temporary accommodation
 - 3 were supported into long stay care homes/hospice
- 844 people received support from the advice line
 - 126 of these callers were offered a case worker
- **Hamoaze House**
 - 109 Adults supported
 - 66 Family Members attending the Affected Others Group
 - 127 people accessed the Night Shelter
- **Shekinah**
 - Provided day services including support, access to showers and GP outreach
 - Day services now extended to 7 mornings per week
 - 118 People supported by Shekinah's training team
 - 111 Learners achieved accredited qualifications
 - Carpentry Course created and delivered at Devonport House
 - Delivered Mentor L2 training to all new Peer Researchers
- **BCHA**
 - 231 Units of accommodation were provided including 27 family units
 - 68 households were supported by the Families Outreach Team
 - 127 people supported by the B&B Support Workers
 - 467 individual lets were accommodated
 - 233 people supported by the Hospital Discharge Service
- **The Zone**
 - 565 Young People seen throughout the period
 - 526 presented via drop-in resulting in 4,197 separate contacts
 - Average caseload of 48 – 66 with contacts totalling 2,402 hours
 - 201 External enquiries for specialist support
 - 65 young people referred for advocacy and support
- **Livewell**
 - Drop-in Clinics saw 18 clients / week
 - 4 new staff members recruited to the Complex Needs Team
 - Physical Health Clinics developed
 - Rapid Access to Treatment process supported 750 clients
- **Throughout April 2023 – Current**
 - Shekinah (Day Centre Support for Homelessness Provision) – has moved to Stonehouse Creek to a new building. Stonehouse Creek is a community space offering a wide range of services to members of the local community, including those who are rough sleeping. Shekinah has moved to an open access building which seeks to become a place with a wider purpose; positive for those attending, and for Plymouth as a whole.

- Plymouth Night Shelter opened its doors once again in October providing 12 safe spaces for those rough sleeping. Delivered in partnership with Hamoaze House and BCHA, customers are provided with their own individual space to sleep, with some communal space to prepare food and shower. Throughout the three-month period October - December 23, the Night Shelter accommodated 70 people away from the streets and resulted in 12 people having positive move on into more permanent accommodation.
- As an addition to existing supported temporary accommodation provision, BCHA recently opened Beaumont House – a 6-bedroom male only recovery project for men who want to engage in recovery from alcohol and substance use and who are currently experiencing homelessness.
- The Salvation Army have opened and are providing The Hope Bereavement Support Café; a safe and confidential space for anyone who has lost loved ones as a result of alcohol or drug related deaths.
- PATH are offering free Tenancy Training for staff.
- TPA are working with a national company to apply to research the working of The Plymouth Alliance and gain an understanding of the impact of Alliance Contracting with the aim of encouraging other local authorities to consider this model of commissioning.
- Data from the Office for National Statistics (ONS) illustrates a significant decline in the number of drug related deaths in Plymouth in 2022 compared to the previous year (a 66.6% decline) – this decline was not matched in national statistics and reflects the positive impact of the work of the Alliance in supporting people who use substances.

Plymouth - Deaths related to	2022	2021	2020
Drug MISUSE	17	27	28
Drug poisoning	31	45	40

4. USE OF ADDITIONAL FUNDING

Rough Sleeping Initiative Service.

Rough Sleeping Initiative support services across Plymouth are currently provided by a collaboration between the following partners of the Plymouth Alliance (their respective current core budget allocations in relation to these services is detailed below): Funding relating to this service provision for the financial year 24 25 are outlined below:

• Path	£333,000
• BCHA	£622,851
• Hamoaze House	£17,000
• Shekinah	£134,000
Total	£1,106,851

These sums will be distributed across the Alliance (as outlined above) to provide continued support services in line with our Rough Sleeping Plan submitted to DLUHC.

The RSI funding has been allocated to the TPA to provide additional services via four partners to the Alliance Contract; Shekinah, Hamoaze, BCHA and PATH. Services funded by this allocation include:

Multi-Agency Rough Sleeper Team (5 staff)

Night Shelter (4 staff)

Somewhere Safe to Stay (10.2 staff)

Saturday Soup Run at Shekinah

Day Service (3 staff)

Multi-Agency Rough Sleeper (MARS) Team - (PATH, BCHA & Shekinah)

The MARS House is a House of Multiple Occupation with intensive, trauma informed support. The MARS Team has adapted Housing First principles to intensively support those with a history of long-term rough sleeping who have experienced severe and multiple disadvantage, to live in a large, shared house fostering a sense of home and community.

The people they house, and support have often been barred from most services and settings. There is no time limit on how long people can stay in the MARS house and typically people stay for 18 months+

The MARS Support is funded through RSI.

Night Shelter

During Autumn Winter 22/23 the Night Shelter supported 105 rough sleepers off the streets with 96% of those successfully moved on / housed. RSI funding for this financial year will enable further expanded Night Shelter support for 2024/25.

Somewhere Safe to Stay

Throughout 22/23 RSI funded an additional 55 supported housing bedspaces in four accommodation services, as well as 106 private sector lets through the social and local lettings service. Funding for 24/25 will allow for the continuation of this social and local lettings service and continued support in these accommodation services.

Saturday Soup Run at Shekinah

RSI allocation for this financial year will continue the meals services provided by The Soup Run to people at risk of or experiencing homelessness. The additional support will be provided on Saturday mornings at Shekinah.

Day Service – Shekinah

Shekinah delivers a wide range of day service support; the RSI funding allocated for this year funds 3 support workers at this service. This service helps individuals find accommodation, assists with improved physical and mental wellbeing, provides training and personal development opportunities and practical support to find employment.

The Ending Rough Sleeping Plan for 2024/25

Key staff from Community Connections, Changing Futures and the Alliance have focused on

understanding the level of need and demand around rough sleeping and homelessness. This has included building evidence on what we think is going well in terms of service measures and outcomes, approaches and processes. This work is shaping the collective response to our housing and homelessness pressures, including our RSI plans, which will also support meaningful co-production.

The Ending Rough Sleeping Plan 2024/25 is part of the wider 'Working Together to End Rough Sleeping 2022-2025' self-assessment previously submitted to DLUHC. This wider assessment forms the basis of the 3 year RSI funded programme. Four key objectives are incorporated into the assessment and plan to tackle rough sleeping effectively:

Prevention – activities to stop people sleeping rough for the first time

Intervention – Support for those currently sleeping rough to move off the streets

Recovery – Support for those who have slept rough to ensure they do not return to the streets

Systems support – Systems and structures to embed change and monitor progress

Single Homelessness Accommodation Programme (SHAP).

Plymouth City Council, alongside Alliance partners, was successful in a number of bids to the Single Homelessness Accommodation Programme in 2023. This programme provides both capital and revenue funding for additional single accommodation provision across the city. Funding was awarded to Young Devon for an additional 51 accommodation units for young people, to PATH for 12 additional accommodation units for Rough Sleepers and to PCC via BCHA for 10 units of single accessible accommodation. Revenue funding has been allocated to these providers in order to provide the staffing necessary for these additional supported accommodation placements. (The Capital Funding has been dealt with via an alternative Cabinet process). The Revenue Funding awarded to these providers under the successful SHAP bids amounts to **£1,274,587** for the period 01 April 24 – 31 March 28.

PATH

The funding provided to PATH will allow for the provision and delivery of support to two additional MARS houses. These houses will provide an additional 12 units of accommodation. These houses will be homes of Multiple Occupation with intensive, trauma informed support. Additional staff funding through SHAP will intensively support those with a history of long-term rough sleeping who have experienced severe and multiple disadvantage, to live in a large, shared house fostering a sense of home and community.

The people they house, and support will have often been barred from most services and settings.

Under this funding stream PATH will receive **£571,788** for the four-year duration of the funding (April 2023 – March 2028) to fund the staff team to support these houses.

YOUNG DEVON

Young Devon are a Charity (and sub-contractor partner of The Plymouth Alliance) who provide accommodation and support to young people with complex needs aged (16 – 25 years). Among the successful bids to the SHAP, Young Devon received funding to purchase a property providing four individual separate units of accommodation (flats) alongside staffing support within the city.

Under this funding stream Young Devon will receive **£303,645** for the four-year duration of the funding (April 2023 – March 2028) to fund the staff team to support these houses.


BCHA

Additional SHAP Funding awarded to BCHA amounts to **£399,154** for the four-year duration of the funding (April 2023 – March 2028). This revenue stream will cover the costs of 2 Full Time Complex Needs Workers who will provide staffing support to 10 additional units of accessible homes and to enhanced provision of staffing support to the Night Shelter which has now received permission to open all year round.

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EQUALITY IMPACT ASSESSMENT – [COMPLEX NEEDS ALLIANCE PEO 16175 RSI CV 57 & SHAP CV 59 & 65 24 25]

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Dominique Slaney	Department and service:	Integrated Commissioning	Date of assessment:	24.12.2024
Lead Officer: Head of Service, Service Director, or Strategic Director.	Emma Crowther Service Director Integrated Commissioning	Signature:		Approval date:	27 th December 2024
Decision required:	This EIA will accompany the Complex Needs Alliance Contract Variation RSI SHAP 24 25 (PEO 16175 CV 57 59 65) Briefing Report, which will be considered by the Strategic Director for Adults, Health and Communities in consultation and agreement with the Cabinet Member for Housing, Cooperative Development and Communities and the Cabinet Member for Health and Adult Social Care.				

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	X
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	X
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	X

If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The proposal is for continued funding for Rough Sleeping Initiative Support Services and additional funding for Single Homelessness Accommodation provision across the city; this will bring additional support to communities across Plymouth, including those with vulnerabilities who are more likely to be marginalised.
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SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
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Age	<p>Plymouth</p> <ul style="list-style-type: none">• 16.4 per cent of people in Plymouth are children aged under 15.• 65.1 per cent are adults aged 15 to 64.• 18.5 percent are adults aged 65 and over.• 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none">• 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.• 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none">• 17.4 per cent of people are aged 0 to 14.• 64.2 per cent of people are aged 15 to 64.• 18.4 per cent of people are aged 65 and over. <p>(2021 Census)</p>	None identified	N/A	

<p>Care experienced individuals</p> <p>(Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).</p>	<p>It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.</p> <p>The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.</p> <p>In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).</p> <p>There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.</p>	None identified	N/A	
<p>Disability</p>	<p>9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.</p> <p>12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)</p>	None identified	N/A	

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	None identified	N/A	
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	None identified	N/A	
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	None identified	N/A	

Race	<p>In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)</p> <p>People with a mixed ethnic background comprised 1.8 per cent of the population. 1 per cent of the population use a different term to describe their ethnicity (2021 Census)</p> <p>92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).</p>	None identified	N/A	
Religion or belief	<p>48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).</p> <p>Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).</p>	None identified	N/A	
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	None identified	N/A	
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	None identified	N/A	

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

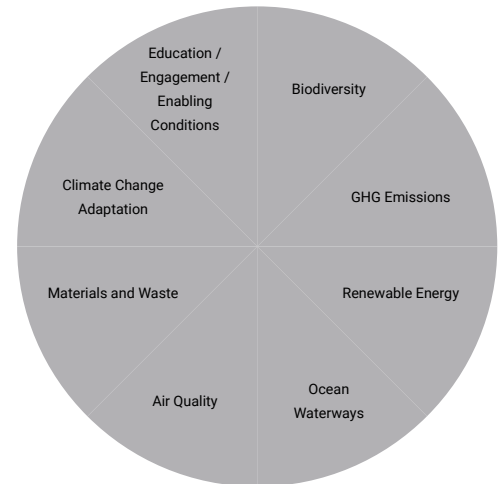
Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	N/A – There are no negative Human Rights Implications as a result of the continuation of this project.	N/A	

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none">▪ promote equality, diversity and inclusion▪ facilitate community cohesion▪ support people with different backgrounds and lived experiences to get on well together	<p>The funding for these projects will allow the continued and expanded support for individuals across Plymouth experiencing Complex Lives, as such these projects will continue to support individuals from marginalised communities and supporting individuals at risk of homelessness and/or requiring Drug & Alcohol Treatment Services.</p> <p>All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation.</p>	N/A	
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation.	N/A	

Build and develop a diverse workforce that represents the community and citizens it serves.	All Partners within the Alliance operate recruitment operations that support the Implementation of Our People Strategy 2020-2024. People with lived experience are invited to apply for all positions.	N/A	
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	All Partners within the Alliance operate safeguarding and training policies to address any risks to potential staff and / or service users around any criminal activity including potential hate crime.	N/A	

PEO 16175 CVs 57 59 & 65



Assessment ID: PEO665

Assessment Author: Dominique Slaney

Project Summary:

RSI Funding for 24 25 £1,106,851 - Funding for Rough Sleeper Services

SHAP Funding 24 - 28 £1,274,587 - Funding for Single Homelessness Accommodation Programme

Summary of Assessment:

This project is for the continuation of Rough Sleeping Services throughout 24 25. The funding comes from MHCLG and is provided to Plymouth CC to provide support to individuals Routh Sleeping and at risk of Homelessness. There is no additional net change to Climate Impact as a result of the continuation of this service . SHAP Funding will provide resource to provide support staff to homes across Plymouth supporting people to stay in accommodation and address risks of homelessness. These homes already exist within Plymouth. There is therefore no anticipated net change to climate impact.

Biodiversity Score: 3

Biodiversity Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

Biodiversity Score Mitigate: No

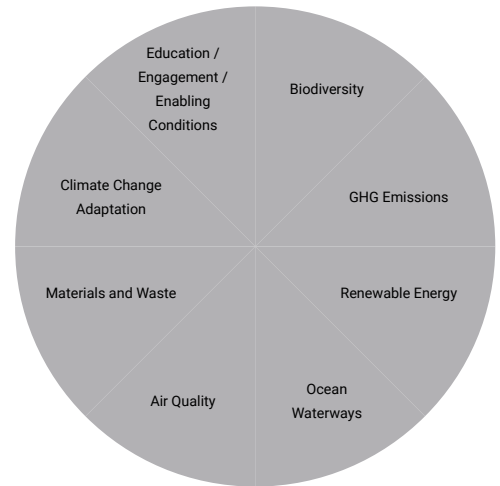
GHG Emissions Score: 3

GHG Emissions Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provider staffing support to homes within the city which already exist. Not change therefore.

GHG Emissions Score Mitigate: No

Renewable Energy Score: 3

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Renewable Energy Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 3

Ocean and Waterways Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

Ocean and Waterways Score Mitigate: No

Air Quality Score: 3

Air Quality Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

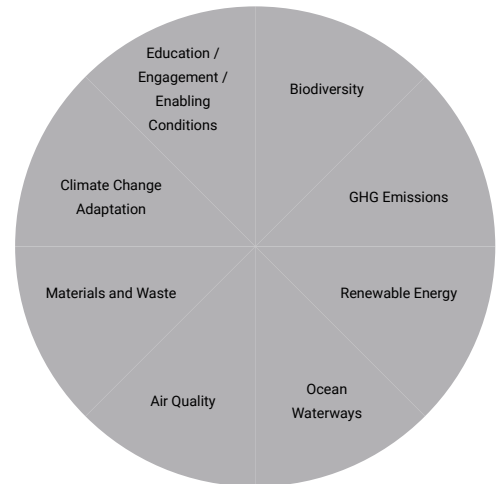
Air Quality Score Mitigate: No

Materials and Waste Score: 3

Materials and Waste Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

Materials and Waste Score Mitigate: No

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Climate Change Adaptation Score: 3

Climate Change Adaptation Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. No net change therefore.

Climate Change Adaptation Score Mitigate: No

Education / Engagement / Enabling Conditions Score: 3

Education / Engagement / Enabling Conditions Score Justification: RSI funds are for continued support of existing services for 24 25 there is therefore no net additional impact either negative or positive as a result of continued provision of services. SHAP funding will provide staffing support to homes within the city which already exist. Not net change therefore.

Education / Engagement / Enabling Conditions Score Mitigate: No

Wheel Key

■ Long lasting or severe negative impact	■ Short term or limited negative impact	■ No impact or neutral impact	■ Short term or limited positive impact	■ Long lasting or extensive positive impact
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