



Oversight and Governance

Chief Executive's Department

Plymouth City Council

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Delegated Decisions

Delegated Executive/Officer Decisions

Notice of call-in for non-urgent decisions must be given to the Democratic Support Team by 4.30 pm on 07 May 2025. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at <https://modgov/mgDelegatedDecisions.aspx>
- on the Council's website at <https://tinyurl.com/3hwmppzp>

The decision detailed below may be implemented on 08 May 2025 if it is not called-in.

Delegated Decisions

I. Councillor Tudor Evans OBE, Leader of the Council:

- I.a. L54 24/25 - Levelling Up Funding (LUF) Round 3: Accelerating Plymouth's Waterfront Regeneration **(Pages 1 - 34)**

EXECUTIVE DECISION

made by a **Cabinet Member**




REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number – L54 24/25

Decision				
1	Title of decision: Levelling Up Funding (LUF) Round 3: Accelerating Plymouth's Waterfront Regeneration			
2	Decision maker: Councillor Tudor Evans OBE (Leader of the Council)			
3	Report author and contact details: Colin Bettison – 01752 307273 – colin.bettison@plymouth.gov.uk			
4	Decision to be taken: To allocate £5,500,000 of Levelling Up Funding into the Capital Programme to be used for the Modernisation of Millbay project as part of the Levelling Up 3 funded programme Accelerating Plymouth's Waterfront Regeneration.			
5	Reasons for decision: <ol style="list-style-type: none"> Plymouth City Council has been successful in securing Levelling Up round 3 funding for the programme Accelerating Plymouth's Waterfront Regeneration. Acceptance of funding and passporting the funding to Associated British Ports (ABP) has been agreed in Executive Decision L44 23/24. The Programme consists of 3 projects and ties in with the PASD Freeport: <ul style="list-style-type: none"> Project 1 – Freeport Innovation Centre Project 2 – Modernisation of Millbay (Being delivered by ABP) Project 3 – Freeport Skills and Waterfront Regeneration The decision is necessary to add the project to the Capital Programme. The other elements of the programme have been dealt with in individual decisions. 			
6	Alternative options considered and rejected: There are no other alternative options as the Council is passporting grant funding from MHCLG to ABP as set out in Executive Decision L44 23/24 .			
7	Financial implications and risk: Funding is received from Government for the purpose of delivering the programme as set out in our bid. No PCC match funding is required for this project of the Levelling Up funding bid.			
8	Legal Implications: A legal agreement with ABP will be entered into before the money is transferred to ensure that ABP comply with the funding requirements of the Levelling Up funding.			
9a	Is the decision a Key Decision? (Please contact Democratic Support for further advice)	Yes	No	Per the Constitution, a key decision is one which:
			X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total

			X	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A		
I 0	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	This decision can be linked to the Plymouth Plan Growing City and International City as well as other frameworks including the Climate Emergency Action Plan. This decision would be directly linked to the capital budget and will be managed and monitored in accordance with Plymouth City Council processes.		
I 1	Please specify any direct environmental implications of the decision (carbon impact)	A package of work at Millbay has recently been completed using funding from Freeport Seed Capital. This means the PASD Freeport Net Zero lead has already engaged with ABP to ensure developments support the Freeport's ambition to be Net Zero significantly ahead of 2050. This project will continue that work and is forecast to deliver a saving of over 1300 tons of CO2 and other emissions per year.		
Urgent decisions				
I 2	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
		No	X	(If no, go to section I3a)
I 2a	Reason for urgency:			
I 2b	Scrutiny Chair Signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
I 3a	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	X	(If no go to section I4)

I3b	Which other Cabinet member's portfolio is affected by the decision?	N/A		
I3c	Date Cabinet member consulted	N/A		
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes		If yes, please discuss with the Monitoring Officer
		No	X	
I5	Which Corporate Management Team member has been consulted?	Name	Tracey Lee	
		Job title	Chief Executive	
		Date consulted	15 April 2025	
Sign-off				
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	JSI 33 24/25	
		Finance (mandatory)	ITG.25.26.006	
		Legal (mandatory)	LS/00001312/1/AC/24/4/25	
		Human Resources (if applicable)	N/A	
		Corporate property (if applicable)	N/A	
		Procurement (if applicable)	N/A	
Appendices				
I7	Ref.	Title of appendix		
	A	Briefing report for publication		
	B	Business Case		
	C	Equalities Impact Assessment		
	D	Climate Impact Assessment		
Confidential/exempt information				
I8a	Do you need to include any confidential/exempt information?	Yes	X	If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in I8b below. (Keep as much information as possible in the briefing report that will be in the public domain)
		No		
		Exemption Paragraph Number		

		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title: B - Business Case			X				
Background Papers								
19	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
Cabinet Member Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.</p>							
Signature			Date of decision		30 April 2025			
Print Name	Cllr Tudor Evans OBE							

**Briefing: Plymouth and South Devon Freeport (Freeport)
Accelerating Plymouth's Waterfront Regeneration**



Plymouth is the only city in the South of England that has been identified by the Centre for Cities as being in need of levelling up even prior to the pandemic. Building on our excellent track record of working with HMG, £19.946m of investment from the Levelling Up Fund will deliver a transformational infrastructure project, whilst enabling the first tranche of Freeport capital investments in the city.

While the programme for the levelling up funding covers three sites central to the delivery of the Freeport, this briefing is for project 2: **Modernisation of port infrastructure at Millbay**, working together with Associated British Ports, £5.5m of LUF will help to improve freight turnaround and meet the Freeport's export and Net Zero ambitions.

Improvements to the port infrastructure at Millbay will rationalise both ferry passenger and ferry freight movements, and as a result will radically enhance the port's capacity, enabling it to thrive commercially, create new jobs, and secure new opportunities for the Freeport to meet our export ambitions. This will be achieved through better traffic management, to enable more efficient disembarking of ferry passengers and reduced processing times for ferry freight, an increase in check-in booths, and improved passenger access. Additional investment has also been secured with ABP committing to Shore Power, moving the Port towards Net Zero.

This site, together with the others that make up the whole £19.946m programme, has a past and present use aligned with our Freeport ambition. Our goal with this project is to meet future Freeport needs through capital investment that deliver inclusive economic growth by creating and repurposing key assets. The investment at each of the sites will deliver innovation, infrastructure and skills across the city, predominantly in our most deprived neighbourhoods.

The overall programme of investments will generate more than £28.6m of match funding, supporting new inclusive skills and career paths, and create over 3,500 jobs. In addition, they will underpin the success of our Freeport to drive the city's competitiveness and productivity. The Freeport aims to create a super-cluster of high value, high growth businesses and realise our inward investment strategy, which was recently commended by the Department for International Trade. The uplift in the local economy and associated demand, including the proposed pipeline of gigawatt-scale offshore floating wind projects in the Celtic Sea, will need to be supported by a satisfactory supply. This will be addressed by the improvements to the infrastructure delivered by this project at Millbay.

Our programme will create a greener economy, promote active mode transport through delivery of walking and cycling infrastructure, and thus build healthier communities, proud of their waterfront and inspired to capitalise on the wealth of economic opportunity unlocked by this holistic package of projects.

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The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted

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EQUALITY IMPACT ASSESSMENT – LUF ROUND 3 ABP

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Mike Page	Department and service:	Economic Development, Growth	Date of assessment:	25/04/2025
Lead Officer: Head of Service, Service Director, or Strategic Director.	Amanda Ratsey	Signature:		Approval date:	25/04/2025
Overview:	<p>Plymouth City Council have been awarded a grant of £19.95m which will unlock essential capital works to key assets across the city, benefitting local communities and establishing Plymouth as a Net Zero Port City with an exemplary waterfront.</p> <p>Following a submission to Round 2 of LUF which was unsuccessful, DLUHC have since reconsidered our application and announced that the full amount would be awarded to us in Round 3. Following this announcement, Plymouth City Council has put together the necessary documentation for government and we are now awaiting their response and formal offer.</p> <p>The project will have an extremely tight delivery window as all funding will need to be spent by March 2026. In order to minimise delay, we are asking for agreement to accept the funding and to authorise Anthony Payne (Strategic Director for Place) as SRO to accept any funding.</p> <p>Each individual project will have their own decisions – for which the necessary democratic process will be followed.</p>				
Decision required:	Allocate £5,500,000 of Levelling Up Funding into the Capital Programme to be used for the Modernisation of Millbay project as part of the Levelling Up 3 funded programme Accelerating Plymouth's Waterfront Regeneration.				

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	x
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	x
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	x
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The proposal does not have the potential to negatively impact service users, communities or Plymouth City Council employees. Furthermore, there is no assumed adverse impact for any of the protected characteristics cohorts.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback) Data is taken from: the Census for 2021 and Understanding our communities PLYMOUTH.GOV.UK	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<p>In 2021 children and young people 17 and under accounted for 19.5 per cent of the Plymouth population. The percentage of 20-24 year olds (8.0 per cent) is higher than that found in England as a whole (6.0 per cent).</p> <p>The proportion of the working-age (16-64 year old) population in Plymouth is 64.1 per cent - higher than that in the South West (60.7 per cent) and England (63.0 per cent). 18.5 per cent of people in Plymouth are aged 65 and older which is comparable with the England average (18.4 per cent) but lower than the South West average (22.3 per cent).</p>	No adverse impact	No action required	No action required

<p>Care experienced individuals (Note that as per the Independent Review of Children’s Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).</p>	<p>On the 31st March 2023 there were 500 children in our care. Demographic data indicates that there were 274 boys and 226 girls, 107 (21%) were 16 years and over, 221 (44%) aged 10 -15, 93 (19%) aged 5-9, 57 (11%) aged 1-4 and 22 (4%) under 1 year old. The majority 468 (94%) were white, nine were from mixed or multiple ethnic groups, nine were Black African, Caribbean, or Black British and eleven from other ethnic groups. Nine (2%) were unaccompanied asylum-seeking children. These proportions are broadly comparable with the data for all English Local Authorities (±2%), except for those aged 10-15 years (+6%), 16 years plus (-5%) and unaccompanied asylum-seeking children (-7%).</p> <p>Abuse or neglect (78%) was the most common category of need, a significantly higher proportion than for all English Local Authorities (65%). Parental illness or disability (7%), or Child disability (5%), Absent Parenting (3%), Family in Acute Distress (2%) or Family Dysfunction (4%) were the other recorded categories. A full care order was in place for 319 (64%), interim care orders covered another 103 (21%), there were 27 (5%) placement orders and 50 (10%) voluntary agreements. These proportions are broadly comparable with the data for all English Local Authorities data (±2%), with the exception of full care orders (+7%) and voluntary agreements (-9%).</p>	No adverse impact	No action required	No action required
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	<p>The rate of children in our care per 10,000 children aged under 18 years is 96 which is significantly higher than the England figure of 71 and more than our previous peak of 95 in 2021. We took 185 children into our care in 2023, significantly less than we did in 2018 (213) which was our peak year in the last 5 years. We have taken more children per 10,000 into care every year in the last 5 years than the all England rate, but the difference has grown smaller since our peak year in 2018 (+51%) and was (+35%) in 2023. Last year 177 children left our care, the highest figure since 2018, we consistently have more children leaving care than the England rate.</p>			
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Disability	<p>In Plymouth the Census records that just over 57,000 our residents met the Equality Act definition of disability, 12.1 percent (32,394) of residents whose day-to-day activities were limited a little and 9.4 percent (25,001) whose day-to-day activities were limited a lot. Disabled people make up a greater proportion of our resident population that is the case for the Southwest region or England. Over a quarter of households in the City (33,487) included at least one person with a disability and nearly 1 in 10 (9,636) included 2 or more.</p> <p>Disabled people are more likely to live in the City's more deprived wards. Around a quarter of residents in our 4 most deprived wards, St Peters and the Waterfront, Devonport, Honicknowle and St Budeaux, meet the Equality Act definition of a disability, compared with around 15 to 20 percent of those living in more affluent areas such as Compton, Plymstock Radford, Peverell and Plympton Chaddlewood. Residents in our most deprived wards are nearly twice as likely to say their day-to-day activities are limited a lot.</p>	No Adverse impact	No action required	No action required
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Gender reassignment	<p>The 2021 Census found that 94.2 per cent (205,959) people aged 16 years and over in Plymouth have a gender identity the same as their sex observed and registered at birth compared to 93.5 per cent in England and Wales. Just over 5 per cent chose not to respond. The remaining 0.5 per cent (1,221) have a gender identity different from their sex observed and registered at birth. This is identical to the England and Wales rate.</p> <p>There is very little data to draw on when looking to provide a local Plymouth picture of gender identity issues, particularly as LGBT+ is the commonly used acronym to describe a number of different groups; Lesbian, Gay, Bisexual describe sexual orientation, (who you are emotionally, romantically or sexually attracted to), and Trans to describe gender identity, (whether an individual identifies that they are male or female or some other gender which does not fit into binary terminology). The ‘+’ refers to those with a sexual orientation or gender identity which does not easily fit into the standard terms LGBT. As information is often grouped together under LGBT+ it makes it difficult to identify issues relating just to gender identity and to separate out any supporting data.</p>	No adverse impact	No action required	No action required
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Marriage and civil partnership	As of the 2021 Census, 42.5% of Plymouth residents were Married or in Civil Partnerships. 37.0% of residents have never married in Plymouth, 2.74% are separated, 11.40% are divorced and 6.33% are widowed. Nationally, the proportion of adults Married or in Civil Partnerships has declined over the last decade and was 46.9% in 2021.	No adverse impact	No action required	No action required
Pregnancy and maternity	Fertility rates in England and Wales have been in overall decline over the last decade. The latest total fertility rate* nationally for 2023 was 1.44. In Plymouth, the total fertility rate* for 2023 was 1.25. *total fertility rate is the average number of live children that a group of women would bear if they experienced the age-specific fertility rates of the calendar year throughout their childbearing lifespan.	No adverse impact	No action required	No action required

Race	<p>In 2021, 94.9 per cent of residents in Plymouth identified their ethnic group as White, a decrease from 96.1 per cent in the 2011 Census. Across the country, in 2021, 81.7 per cent of usual residents in England and Wales identified their ethnicity as White, a decrease from 86.0 per cent in the 2011 Census.</p> <p>2.3 per cent of Plymouth residents identified their ethnicity as Asian. This is the second largest ethnic community within Plymouth and has increased from 1.5 per cent of the population in 2011. 1.8 per cent of residents are from a mixed/multiple ethnic background. The proportion of people who identified themselves in both the Black (1.1 per cent) and from an ethnic group not listed on the Census form also increased.</p>	No adverse impact	No action required	No action required
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Religion or belief	<p>In Plymouth, the most common response to the 2021 Census religion question was “No Religion” with 48.9 per cent (129,338 people), a rise of 16 per cent from 2011. 42.5 per cent of the population (112,526 people) described their religion as Christian, a 15.7 per cent decrease (36,391 people) since 2011. Despite this “Christian” remained the biggest faith group in the City. There are 3,474 people (1.3 per cent) who describe themselves as “Muslim”, the second largest faith group, followed by Buddhists where there are 1,018 (0.4 per cent) people in this faith group.</p> <p>15,695 (5.9 per cent) did not answer the question in the Census 2021. Those who answered “Other religions”, which includes a very wide range of beliefs, represents 1,527 (0.6 per cent) of the population.</p>	No adverse impact	No action required	No action required
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Sex	<p>In Plymouth, females account for 51 per cent and males 49 per cent of the population (reflecting the England split of 50.7 per cent and 49.3 per cent). The overall Female/Male percentage split has been very consistent over the last 40 years. Of significance, there are:</p> <p>More 'working age' females (87,200) in Plymouth compared to working age males (85,400)</p> <p>More females '65+' (26,600) in Plymouth compared to males (22,300)</p> <p>Less 'under 15' females (21,200) in Plymouth compared to males (22,200)</p>	No adverse impact	No action required	No action required
Sexual orientation	<p>88.95 per cent of people aged 16 years and over in Plymouth identify their sexual orientation as straight or heterosexual compared to 89.4 per cent in England and Wales. 4.45 per cent of people aged 16 years and over in Plymouth describe their sexual orientation as lesbian, gay, bisexual, or use another term to describe their sexuality. This compares to 3.3 per cent in England and Wales. Of these:</p> <p>2.06 per cent (4,509) are bisexual (England and Wales 1.3 per cent)</p> <p>1.97 per cent (4,297) people are gay or lesbian. (England and Wales 1.5 per cent)</p> <p>0.42 per cent (924) have another sexual orientation (England and Wales 0.3 per cent)</p>	No adverse impact	No action required	No action required

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	No adverse human rights implications are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Not applicable.

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none"> ▪ promote equality, diversity and inclusion ▪ facilitate community cohesion ▪ support people with different backgrounds and lived experiences to get on well together 	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2026. Economic Development
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2026. Economic Development
Build and develop a diverse workforce that represents the community and citizens it serves.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2026. Economic Development
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2026. Economic Development

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LUF Round 3 - ABP Millbay Port

Project details

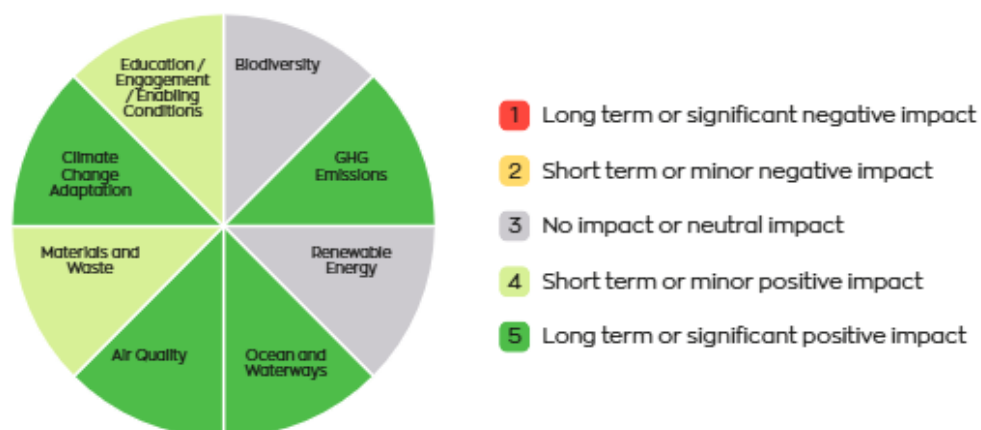
Assessment author

Mike Page

Project summary

Allocate £5,500,000 of Levelling Up Funding into the Capital Programme to be used for the Modernisation of Millbay project as part of the Levelling Up 3 funded programme Accelerating Plymouth's Waterfront Regeneration.

Summary of assessment



Assessment scores

Biodiversity

Score

(3) No impact or neutral impact

Score justification

There is no impact on biodiversity

GHG Emissions

Score

(5) Long lasting or extensive positive impact

Score justification

The project is replacing ageing infrastructure with new net zero infrastructure reducing GHG emissions. This project will continue that work and is forecast to deliver a saving of over 1300 tons of CO2 and other emissions per year.

Renewable Energy

Score

(3) No impact or neutral impact

Score justification

There is no impact on renewable energy

Ocean and Waterways

Score

(5) Long lasting or extensive positive impact

Score justification

The replacement of ageing infrastructure with new net zero infrastructure in a port environment will decrease the level of pollutants in the adjacent waterway

Air Quality

Score

(5) Long lasting or extensive positive impact

Score justification

The replacement of ageing infrastructure with new net zero infrastructure in a port environment will increase the air quality in the Millbay area

Materials and Waste

Score

(4) Short term or limited positive impact

Score justification

The replacement of ageing infrastructure with new net zero infrastructure in a port environment will have a positive impact on overall waste through low carbon materials

Climate Change Adaptation

Score

(5) Long lasting or extensive positive impact

Score justification

The replacement of ageing infrastructure with new net zero infrastructure in a port environment will contribute to the shared effort to build climate resilience into our key transport infrastructure

Education / Engagement / Enabling Conditions

Score

(4) Short term or limited positive impact

Score justification

A package of work at Millbay has recently been completed using funding from Freeport Seed Capital. This means the PASD Freeport Net Zero lead has already engaged with ABP to ensure developments support the Freeport's ambition to be Net Zero significantly ahead of 2050. This project will continue that work and is forecast to deliver a saving of over 1300 tons of CO2 and other emissions per year.

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